

Objection Report

Proposal to close Ysgol Llanbedr
Dyffryn Clwyd (Voluntary Controlled,
Church in Wales- Diocese of St. Asaph)
as of the 31st August 2016 with pupils
transferring to Ysgol Borthyn, Ruthin
subject to parental preference

February 2016

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Table of Contents

Foreword	P.3
Introduction	P.4
Background	P.4-5
Appendix One: Distribution List	P.6
Appendix Two: Diocese of St. Asaph	P.7-21
Appendix Three: Governing Body	P.22-29
Appendix Four: Letters and Emails	P.30-52
Appendix Five: Template Responses	P.53-63

Foreword- Reviewing Our Schools

Denbighshire County Council {DCC} has a responsibility to periodically review our schools to make sure that we are providing the best education for our pupils, so that they can achieve their full potential. We need to review our school provision to ensure that;

- Our education provision is of high quality, and is sustainable in the long term;
- Improve the quality of school buildings and facilities;
- Provide the right number of school places, of the right type, in the right locations.

In Denbighshire we are carrying out a series of areas reviews. This means we are looking at groups of schools in areas of the County to see if we can improve the delivery of education in each area. This could include closing or merging schools, or opening new schools. We review schools on an area by area basis to make sure that when we make changes to school organisation, we take into account any potential impact on other schools nearby.

The Ruthin area review of primary educational provision began in 2013. The Ruthin area included 11 schools, challenges facing primary educational provision in the Ruthin area include;

- Surplus places;
- Condition and suitability of school sites and facilities;
- Provision of mobile classrooms:
- School estate efficiency and sustainability.

1. Introduction

1.1. This report is to inform interested parties of the outcome of the objection period which took place between 10th of November 2015 and 7th of December 2015 with regard to the proposal to close Ysgol Llanbedr as of the 31st of August 2016 with existing pupils transferring to Ysgol Borthyn, Ruthin subject to parental preference.

2. Background

- 2.1. On October 27th 2015 Denbighshire County Council's Cabinet approved the publication of a statutory notice regarding the proposed closure of Ysgol Llanbedr as of the 31st of August 2016 with existing pupils transferring to Ysgol Borthyn, Ruthin subject to parental preference.
- 2.2. The statutory notice period began on the 10th of November 2015 and ended on the 7th of December 2015. The statutory notice was published in line with the requirements of the School Organisation Code "the Code" {School Standards and Organisation (Wales) Act 2013}. The notice was published on Denbighshire County Council website and posted at the main entrances of both Ysgol Llanbedr and Ysgol Borthyn as the two schools subject to the proposal. Each school received hard copies and electronic copies of the notice.
- 2.3. Appendix 1 sets out the consultees who received either a hard copy of the statutory notice or were emailed a link to the website. Parents of pupils in Ysgol Llanbedr were issued a letter of notification informing them of the publication of the proposal. It is important to note this does not form part of the requirement under the Code.
- 2.4. During this objection period 964 objections were received. This included an objection from the Church in Wales Diocese of St Asaph, the Governing Body of Ysgol Llanbedr, parents, staff and members of the community.
- 2.5. Of these objections 122 were received via letter and email and 719 were template objections. A further 123 were duplicate objections,

- these duplicate objections were either letters or emails that had been sent to Ysgol Llanbedr as well as the local authority.
- 2.6. This objection report provides a summary of the statutory objections alongside the authority's response to these objections. A summary of the objections is contained within this report as follows;
 - Appendix Two: Diocese of St Asaph
 - Appendix Three: Governing Body of Ysgol Llanbedr
 - Appendix Four: Objections via Letter and Email
 - Appendix Five: Objections via Template Submissions

Appendix One

Distribution List

Stakeholder	Number of Recipients
The Governing Bodies of Ysgol Llanbedr DC, Ysgol Borthyn, Ysgol Gellifor, Rhos Street School, Ysgol Bro Famau and Ysgol Llanfair DC	6
The Diocese of St Asaph	1
The Roman Catholic Diocese of Wrexham	1
Denbighshire County Council Councillors	47
The Governing Bodies of Ysgol Llanbedr, Ysgol Borthyn, Rhos Street School, Ysgol Llanfair DC, Ysgol Bro Famau, Ysgol Rhewl and Ysgol Gellifor	7
Llanbedr DC Community Council	1
Ruthin Town Council	1
Llanelidan Community Council	1
Llanfair DC Community Council	1
Regional and Constituency Assembly Members	7
Members of Parliament	3
The Welsh Ministers	3
Estyn	1
North Wales Regional School Effectiveness and Improvement Service (GWE)	1
Independent nursery and childcare providers in the area	8
All relevant teaching and support staff trade unions	7
Flintshire County Council	1
Conwy County Council	1
Wrexham County Council	1
Powys County Council	1
Gwynedd County Council	1
Taith	6
North Wales Police and Crime Commissioner	1
Denbighshire Children and Young People's Partnership and the Early Years	2
Development and Childcare Partnership & SEN Co-ordinator	
Communities First Partnership	n/a
Total	110

Appendix Two Diocese of St Asaph Objection

Ref.	Issue Raised	LA Response
D1	The School Organisation Code, relating to The School Standards and Organisation Wales Act 2013, states clearly that 'relevant bodies should place the interests of learners above all others'. Evidence submitted in the Diocesan objection dated 27th of July proves this closure is not in the best interests of those learners whose parents wish for them to receive an Englishmedium faith based education in the Ruthin area.	The authority would work closely in a transition period with the receiving school, Ysgol Borthyn, should the current proposal be implemented. The accommodation at Ysgol Borthyn lends itself well to flexibility and the authority would work closely with the receiving school to assist in required changes to the teaching environment. This would also be the case should pupils transfer to any other alternative provision in the area. The authority would also work with any school who received pupils should the current proposal be implemented in a transition period.
	The receiving school does not have space to accommodate the children from Ysgol Llanbedr without significant changes to the teaching space and layout which will cause disruption to the learners already attending the setting and the new learners who would need to attend, should Ysgol Llanbedr close. There is no detail in any of the consultation document to show, in detail, the changes needed to Ysgol Borthyn, the new configuration of teaching space, the impact of the changes to the teaching and its effect on the learners and staff.	Responses received as part of the formal consultation did not indicate that all pupils are likely to transfer to Ysgol Borthyn should the current proposal be implemented. Of those who responded as parents or prospective parents, 5 stated they would attend Ysgol Borthyn with 12 stating they would attend alternative provision (30 respondents skipped this question). Due to surplus capacity within the area and the current numbers of pupil on roll at Ysgol Llanbedr it is unlikely that the proposal would result in significant reorganisation of the learning environment of any alternative provision. The authority recognises that some additional support may be required and this would be provided by the appropriate departments and services led by Education.
		Should, if any, alteration of the teaching spaces be required this would be dependent on pupil numbers and the organisation of year groups subject to the transfer of pupils should the current proposal be implemented. Should the current proposal be implemented the authority would work closely with parents of Ysgol Llanbedr to ensure minimal disruption to pupils who would be transferring to either Ysgol Borthyn or another alternative provision. The admissions team would write to all parents affected should the current proposal be implemented.
D2	The code states: 'Local authorities must ensure that there are sufficient schools providing primary and secondary education in their area'. By analysing data and projected figures provided by Denbighshire in their own consultation report dated June 2015, it is clear that, by closing Ysgol Llanbedr, faith-based English medium provision in the Ruthin area drops from 196 places to 142 (a fall of 28%).	Within the formal consultation document the authority contained two sets of pupil projection data, the first set of data contained only actual pupil numbers as of the January PLASC 2015. These figures provided averages for the nursery, reception and Year 1 intake for consequent years. The second set of data updated the pupil projections to include the admission data for both nursery and reception for September 2016. The pupil projections provided within the consultation document demonstrate a range of figures from 197 based

The authority's own projected figures forecast that in 2020, pupil numbers will be 53 for Ysgol Llanbedr and 144 for Ysgol Borthyn, a total of 197. This is a rise of 55 pupils (an increase of 38.7%). In 5 years' time, there will be a need for as many faith based Category 5 English medium school places as are being removed by closing Ysgol Llanbedr.

Ysgol Borthyn, with its capacity of 142, will be unable to accept all these pupils, nor will the proposed new school in Llanfair / Pentrecelyn, which is proposed as a category 2, bilingual, school and not a category 5 school.

on the PLASC only data and 155 with the updated admissions information. The capacity of the two schools would be 219 full time places, which would result in surplus places in Category 5 English medium faith schools would ranging from 22 to 64.

Pupil forecasts are also compared against live birth data for the area (included within the consultation document) which demonstrates that the live birth rate has been static within the area for a number of years suggesting that the overall quantum of pupils within the area will not increase substantially.

As of January 2016 there are 3 applications for the Reception intake for Ysgol Llanbedr and 9 for Ysgol Borthyn. There are currently 4 pupils in the Nursery at Ysgol Llanbedr and 15 at Ysgol Borthyn. It is the view of the authority that although there will be an overall increase in pupil numbers at Ysgol Llanbedr, surplus places will remain at both schools. Current and future pupils can be accommodated within existing class structures at Ysgol Borthyn. Ysgol Borthyn has an established senior leadership and middle management team and has made good progress since the most recent inspection in 2014. The school has been removed from Estyn monitoring and has improved in both the improvement and support categories (Categorisation of Schools in Wales January 2016) since 2015.

At the outset of the Ruthin review the authority undertook a feasibility study of all school sites. This study demonstrated that should demand necessitate there is scope for a small extension at Ysgol Borthyn.

The authority has provided a full response to the document that was submitted by the Diocese of St Asaph during the formal consultation period. The response was set out in Appendix F of the Formal Consultation Report p.62-113. The formal consultation report can be found here.

As the document was submitted in response to the formal consultation it has been treated as such and has formed part of the Formal Consultation Report. The Formal Consultation Report was published in accordance with the requirements set out in the Code. There is no requirement in the Code for the authority to respond separately to responses submitted as a response to the formal consultation.

The walking routes on the approach to Ysgol Borthyn are not deemed as hazardous routes. The walking routes have footpaths that are well lit, have dropped kerb crossings and residential property on both sides. There is a school crossing patrol in place both in the morning and afternoon to assist parents and pupils. There is also a zebra crossing near to the school which would assist those who may utilise a nearby public car park within 200m of the school entrance.

D3 The code states 'local authorities must

The code states 'local authorities must ensure that they plan thoroughly and engage fully with relevant partners, including the appropriate religious bodies for schools serving their area which have a designated religious character'. In the Diocesan response to the consultant document we asked for very specific responses to the consultation document which have not been forthcoming from the authority.

The code states: 'arrangements for accessing the alternative provision should encourage sustainable transport, and they should address the possible effect of any transport difficulties on pupils engagement with and attendance at school'. Likely walking or cycling routes for safety and accessibility should be assessed prior to bringing forward proposals.

It is clear that the increased transport costs of £26,000 are significant. There is no assessment in the documentation of any likely walking or cycling routes for any current pupils at Ysgol Llanbedr should they transfer to Ysgol Borthyn. This information is missing and therefore does not allow parents to make an informed decision.

Should the current proposal be implemented there may be scope for a council facility (youth centre) opposite the school to be developed to increase the parking availability. This would be subject to negotiation with the appropriate department and subject to the transition of pupils should the proposal be implemented.

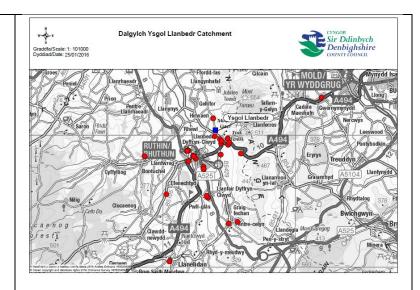
The Learner Travel {Wales} Measure states that for primary school pupils a walking distance of up to 2 miles is deemed reasonable (unless the route is hazardous in which case school transport would be provided in line with DCC home to school transport policy). 16 pupils who currently attend Ysgol Llanbedr have home locations closer to Ysgol Borthyn, 13 of these pupil live within 2 miles of Ysgol Borthyn. It could be deemed reasonable that these pupils could utilise the available walking routes within the town of Ruthin should these pupils transfer to Ysgol Borthyn. These pupils would also have a reduced journey time to and from school.

In comparison there is no pedestrian footpath from the village of Llanbedr to the approach to the school.

The table below displays information relating to the home locations of all pupils (full and part time) currently attending Ysgol Llanbedr). It is the view of the authority that Ysgol Borthyn, and other potential alternative provision in the area, is within reasonable proximity should Ysgol Llanbedr close;

School	No. of Pupils	Within 2 miles of Ysgol Borthyn
Borthyn	16	13
Llanbedr	14	2
Llanfair	6	0
Total	36	15

The map below displays the current catchment of these pupils;



The code states: 'Local authorities must ensure that there are sufficient schools providing primary and secondary education in their area'. By analysing data and projected figures provided by Denbighshire in their own consultation report dated June 2015, it is clear that, by closing Ysgol Llanbedr, faith-based English medium provision in the Ruthin area drops from 196 places to 142 (a fall of 28%).

D5

The authority's own projected figures forecast that in 2020, pupil numbers will be 53 for Ysgol Llanbedr and 144 for Ysgol Borthyn, a total of 197. This is a rise of 55 pupils (an increase of 38.7%). In 5 years' time, there will be a need for as many faith based Category 5 English medium school places as are being removed by closing Ysgol Llanbedr.

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The pupil projections provided within the consultation document demonstrate a range of figures from 197 based on the PLASC only data and 155 with the updated admissions information. The capacity of the two schools would be 219 full time places, which would result in surplus places in Category 5 English medium faith schools ranging from 22 to 64.

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At the outset of the Ruthin review the authority undertook a feasibility study of all school sites. This study demonstrated that should demand necessitate there is scope for a small extension at Ysgol Borthyn. 22.9% of all faith based places (71 places) are currently surplus, a further 133 places within the area which provide English medium category 5 provision are surplus equating to 26.7%. Overall there are 204 surplus places equating to 25.3% of the overall capacity of English medium and dual stream category 2 schools in the Ruthin area.

If no further school organisation proposals were implemented within the Ruthin area there would be a surplus capacity ranging from 21.8% (PLASC only forecast) to 28.4% (admissions update forecast) in 2020. If all proposals as part of the Ruthin review are implemented surplus capacity would range from 9.6% (PLASC only) to 17.2% (admissions update forecast).

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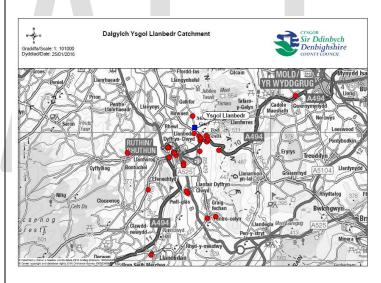
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The code states: 'it is important that funding for education is cost effective'. Whilst some variation in the per capita funding provided to schools is to be expected, inefficient patterns of school organisation can result in uneven and unfair funding patterns where some schools receive a disproportionate share of funding at the expense of pupils attending other schools in the area. Proposals should not exacerbate such funding differences. Rather, where ever possible, they should contribute towards establishing a more

D8

The proposal would lead to a fairer and more equitable distribution of per pupil funding between mainstream schools in the Ruthin area and would lead to overall better management of the school estate.

Should the projected pupil numbers be realised the cost per pupil would be as follows;

PLASC DATA ONLY PROJECTIONS	Est. Cost Per Pupil	No. of Pupils
2015/2016 (Actual)	£7,725	22 FT
2016/2017*	£6,293	32

equitable pattern of school funding. Surplus places have often cited as a reason for proposing closure but nowhere in the cabinet papers does the authority acknowledge that not only have many parents said that once the threat of closure is lifted they will send their children to the school but also that the Governors have given the MET team names and addresses of future pupils so that this information could be validated.

Whilst the surplus cost per pupil has been acknowledged at Ysgol Llanbedr, the projected future pupil numbers bring the cost per pupil in line with the Ruthin average, and take the cost per pupil below the Ruthin average if the proposed change of status and federation is implemented. The authority failed to consult on these projected savings and have not made any assessment of how the variation in funding would impact all pupils in the Ruthin area should Ysgol Llanbedr remain open; they have only commented on the position should it close. This is misleading and does not allow public scrutiny or cabinet members to be fully informed.

2017/2018	£5,251	39
2018/2019	£4,819	44
2019/2020	£4,787	51
2020/2021	£4,594	53

*Please note these years relate to financial years not academic years ** These are estimated budget shares only. These do no account for other elements which may impact on the cost per pupil share such as ALN.

ADMISSION DATA UPDATED	Est. Cost Per Pupil	No. of Pupils
2015/2016 (Actual)	£7,725	22 FT
2016/2017*	£6,481	32
2017/2018	£5,532	36
2018/2019	£5,195	40
2019/2020	£4,751	45
2020/2021	£4,644	45

*Please note these years relate to financial years not academic years **These are estimated budget shares only. These do no account for other elements which may impact on the cost per pupil share such as ALN.

The current cost per pupil in Denbighshire (2015/2016) is £3,819. The cost per pupil at Ysgol Llanbedr will remain above the local average as it is a small school. Small schools inevitably have a higher cost per pupil than medium or larger sized schools. Should the proposal be implemented pupil led funding would 'follow' pupils to their new provision which would assist any receiving school.

Should Ysgol Llanbedr federate with another Church in Wales school the cost per pupil would remain unaffected. Federated schools maintain their individual budgets. Schools that are Federated within Denbighshire receive an additional £3k per school within their delegated budget (total £6k for a two school Federation arrangement).

Local authorities have a statutory responsibility to review educational provision within their area to ensure that resource is directed in an effective and efficient way, with a focus on resources being directed toward the benefit of pupils and teaching and learning.

The code states 'where there are more than 10% surplus places in an area, local authorities should review their provision and should make proposals for school reorganisation if this will improve the effectiveness and efficiency of provision'. This is especially important where individual schools have 'significant' levels of surplus places. A significant level of surplus provision is defined as 25% or more of a school's capacity (as defined in Circular

The authority has acknowledged there will be an increase in pupil numbers, however Ysgol Llanbedr will remain a small school. It is unlikely that the school will reduce surplus places to within 10% in the near future. There are currently 32 full time pupils at Ysgol Llanbedr and 4 part time pupils. Assuming all part time pupils transition to Reception in 2016 there would be 36 full time pupils at Ysgol Llanbedr. The capacity of Ysgol Llanbedr will increase to 77 full time places as of September 2016 which would result in a surplus capacity of 41 places equating to 53.2% of the overall capacity.

21/2011) and at least 30 unfilled places. It has been shown by the authority's own projections that there will NOT be surplus in category 5 English medium faith schools in the Ruthin area by 2020.

The pupil projections provided within the consultation document demonstrate a range of figures from 197 based on the PLASC only data and 155 with the updated admissions information. The capacity of the two schools would be 219 which would result in surplus places in Category 5 English medium faith schools would range from 22 to 64.

22.9% of all faith based places (71 places) are currently surplus, a further 133 places within the area which provide English medium category 5 provision are surplus equating to 26.7%. Overall there are 204 surplus places equating to 25.3% of the overall capacity of English medium and dual stream category 2 schools in the Ruthin area.

If no further school organisation proposals were implemented within the Ruthin area there would be a surplus capacity ranging from 21.8% (PLASC only forecast) to 28.4% (admissions update forecast) in 2020. If all proposals as part of the Ruthin review are implemented surplus capacity would range from 9.6% (PLASC only) to 17.2% (admissions update forecast).

As part of the Ruthin area review the authority has sought a balance of provision. At the outset of the Ruthin Review in February 2013 24.8% of primary places in the Ruthin area were Church in Wales provision. If all proposals for the Ruthin area are implemented this is forecast to increase to 26.8%.

Page 10 D10 Relevant bodies should also take into account the following factors in relation to finance:

Additional transport costs incurred as a result of proposals; proposers should take into account the requirement on local authorities to provide free transport provision under the Learner Travel (Wales) Measure, and should seek the advice of Regional Transport Consortia in relation to the impact of the proposal might have on associated transport costs and their affordability.

The cost of transport increase from £0 to £26,000 should the proposal to close Ysgol Llanbedr be implemented.

Whether, without the proposals, the schools affected would face budget deficits; Ysgol Llanbedr is one of only 12 schools in Denbighshire predicted NOT to go into deficit budget in the next three years.

The authority has provided the estimated additional transport costs that would be borne of the proposal should all pupils transfer to Ysgol Borthyn (estimated at £26k). The costs are for pupils who would be eligible under the DCC School Transport Policy and not for all pupils currently attending Ysgol Llanbedr. These costs were also taking into account for the expected overall savings. It is the view of the authority that although there is potential for these costs to be incurred, the overall savings less the transport costs outweigh this concern.

The Regional Transport Consortia is a statutory consultee and they were issued with an electronic version of the consultation document.

D11 The code states that relevant bodies should take into account what impact

It is the view of the authority that should the current proposal be implemented the effect on pupils currently

proposals will have on educational attainment among the children from economically deprived backgrounds; any equality issues, including those identified through equality impact assessments; No assessment in the consultation document of;

- (a) Any impact on pupils currently attending the receiving school;
- (b) The equality issues that arise by reducing Category English medium faith based places by 28% NB: the places at a category 2 school are included but these are misleading as English medium places in a Category 2 are a different offer and should be treated as such. The categorisation of schools from 1-5 is to give parents a range of opportunities. Category 5 and Category 2 are not the same offer and it is misleading to treat them as such which the authority seeks to do.

attending Ysgol Borthyn would be minimal. It is the view of the authority that there is appropriate support within the school environment at Ysgol Borthyn should the current proposal be implemented.

As part of the Ruthin area review the authority has sought a balance of provision. At the outset of the Ruthin Review in February 2013 24.8% of primary places in the Ruthin area were Church in Wales provision. If all proposals for the Ruthin area are implemented this is forecast to increase to 26.8%.

As defined by the Welsh Government in 'Defining Schools According to Welsh medium Provision' (information document no: 023/2007 October 2007) a category 2 school is a dual stream primary school. Two types of provision exist side by side in these schools. Parents/pupils either opt for a mainly Welsh medium or mainly English medium which is usually delivered as in categories 1 and 5 respectively. Pupil outcomes in the English stream normal expectations are as for Category 5.

The code further states when considering whether a closure is appropriate, special attention should be given to the following: whether the establishment of multi-site schools might be considered as a way of retaining buildings, or the reasons for not pursuing this option, whether alternatives to closure, such as clustering, collaboration or federation with other schools, might be considered (taking account of the scope for use of ICT links between school sites) or the reasons for not pursuing these as an alternative.

D12

The authority has created a dichotomy potential between two consultation processes by progressing the consultation to close whilst at the same time asking at a late stage for information and proposals on the possibility and benefits of federation. This in our view means that the authority has failed to consult on a range of options, in breach of case law established in McCann, R (On the application of) v Bridgend County Borough Council {2014} EWHC 4335 which states that an authority must consult fully on a range of options. In this case it will be argued that the authority has pursued a consultation for closure and failed to consult fully on the option regarding federation, which has meant that the full range of statutory consultees

Section 13 of the formal consultation document provided information on the alternative options for Ysgol Llanbedr DC, which included;

- Maintaining the status quo;
- Federation or Amalgamation;
- Change of legal status to VA;
- Change of legal status and Federation;
- Extend Ysgol Llanbedr;
- Close Ysgol Llanbedr.

Alongside these options were the advantages and disadvantages of all the options in the context of the Ruthin area review. The reasons for not pursuing alternative options were included within this analysis and compared against the key drivers for the Ruthin review.

There is no requirement under the School Organisation Code for local authorities to consult on more than one option in relation to school organisation proposals. Should a proposer wish to consult on more than one option they can do so, however it is not a requirement for alternative options to form part of the consultation process should all other options be outlined with the reasons for not pursuing.

Under the Code, should a new option emerge which the proposer decides to pursue, they can consult afresh on this option. In this case the information provided was not sufficient to persuade decision makers that Federation and a change of legal status would achieve the same outcomes as the proposal to close.

could not comment fully on all the options or remedies available to the Council in this exceptional case.

The authority has consulted generally on options with a preferred option to close, but the lead member clearly stated in his letter to Bishop Gregory in May 2015 that Cabinet could not consider the proposal due to the lack of information and a named willing partner. The authority asked for a willing partner to be named so that it could consider the matter. A willing federation partner was named at the request of the authority, there is a duty on the authority to fully and properly consult publicly on this option.

To try to add this to the consultation to close is in clear breach of the statutory position and case law. For example, while Estyn have commented generally on the proposal to close, they have not had the opportunity to comment on the merits of Ysgol Llanbedr and Ysgol Trefnant specifically entering into a federated arrangement and how this would impact on standards.

Consideration of the merits of the alternative option is a matter for Members and their professional advisers, and if further information is required regarding federation and change of status then the authority should consult on this as an alternative option. Cabinet members must be satisfied that in order to make a decision they have all the information on federation before them and that there could be no further information that could be provided by way of a full statutory consultation in order to be confident of making a decision that was not ultra vires.

It was highlighted by the Head of Legal and Democratic Services that the requirements of the School Organisation Code and the consideration that Cabinet should give to the consultation responses. It was stated to Cabinet that the proposal under consideration was the proposal to close the school and that the issue of federation had been raised as part of the consultation on that proposal. Consequently Cabinet members should decide, after taking into account all that they had heard and read in response to the consultation, whether or not to publish a statutory notice in respect of the proposal to close the school. It was further stated that should Cabinet be persuaded that the option of Federation put forward during the consultation period should be pursued then they would need to vote against the recommendation and commence a new consultation exercise in respect of a proposal to federate.

In the case of McCann, R v Bridgend County Borough Council it was found that the LA had not "(i) set out in the consultation document the alternatives considered and the reasons why they had been discounted". The authority is of the view that the alternatives considered and the reasons (disadvantages) for not pursuing these options were contained within the formal consultation document. Furthermore the council revisited Federation and a change of legal status in light of the option submitted by the Diocese of St Asaph and the Governing Body as part of the formal consultation process.

D13 The Diocese of St Asaph responded fully to the consultation on closure in the required timeframe and in that documents we asked for very specific responses before this matter was brought back to Cabinet. We are disappointed to note that, despite a written and oral request to the Head of Customers, these specific responses have not been forthcoming from officers, and we have not been able to receive appropriate reassurances to our deep consultation concerns about the

The authority has provided a full response to the document that was submitted by the Diocese of St Asaph during the formal consultation period. The response was set out in Appendix F of the Formal Consultation Report p.62-113 which can be found here.

As the document was submitted in response to the formal consultation it has been treated as such and has formed part of the Formal Consultation Report. The Formal Consultation Report was published in accordance with the requirements set out in the Code. There is no requirement

documentation, or the fact that this consultation was not undertaken when matters were at a formative stage which is a fundamental principle of the code.

in the Code for the authority to respond separately to responses submitted to the formal consultation.

The code states "within 13 weeks of the end of the period allowed for responses (and in any event prior to the publication of the proposals), the proposer must publish a consultation report: summarising each of the issues raised by consultees; responding to these by means of clarification, amendment to the proposal or rejection of the concerns, with supporting reasons". We submit that many of the issues raised by the Diocese have not yet been responded to, despite a number of requests.

Members are under a statutory duty to consider the benefits or otherwise of the alternative or, if they require further information, there is effectively a need for a new proposal on the merits of federation and there has to be a new consultation process. This would have been a new consultation and not in addition to an existing one.

During the formal consultation period both the Diocese of St Asaph and the Governing Body of Ysgol Llanbedr submitted an option to Federate and change the legal status of the school. This information, and information provided prior to the Cabinet meeting in October was considered by Cabinet members.

It was highlighted by the Head of Legal and Democratic Services that the requirements of the School Organisation Code and the consideration that Cabinet should give to the consultation responses. It was stated to Cabinet that the proposal under consideration was the proposal to close the school and that the issue of federation had been raised as part of the consultation on that proposal. Consequently Cabinet members should decide, after taking into account all that they had heard and read in response to the consultation, whether or not to publish a statutory notice in respect of the proposal to close the school. It was further stated that should Cabinet be persuaded that the option of Federation put forward during the consultation period should be pursued then they would need to vote against the recommendation and commence a new consultation exercise in respect of a proposal to federate.

The financial and staffing costings and savings of federation and changing status were in the Diocesan response on page 48-52 these were not shown in the Cabinet papers.

Page 48 of the document submitted by the Diocese of St Asaph in response to the formal consultation document stated the following;

"NOTE: These figures are confidential" {p.48}

For this reason the table containing financial information was not provided in public papers due to the above request by the Diocese, likely as the costs included related to individual pay scales. Decision makers were provided with hardcopies of all responses received therefore the information was available to the decision makers {Cabinet members}. Other financial information provided by the Diocese in their submission was contained within section 5.3 of Appendix F and commentary related featured

"the D16 further states that The code consultation report might also make recommendations- for example to the local authority's executive or the governing body-about how to proceed i.e. to publish the proposals and retain the status quo or to significantly recast the proposals and reconsult". There is an option to consider modifications and amendments to the proposals but in the cabinet meeting this was not given as an option to members. The head of legal services maintained that Cabinet members could only consider the

option before them i.e. the closure of Ysgol

Llanbedr.

throughout the response as provided in the report.

Decision makers are aware that at any stage the existing proposal can be modified or re-cast, in this case for Federation and a change of legal status. Decision makers did not find the case for the current proposal to be modified or re-cast.

It was highlighted by the Head of Legal and Democratic Services that the requirements of the School Organisation Code and the consideration that Cabinet should give to the consultation responses. It was stated to Cabinet that the proposal under consideration was the proposal to close the school and that the issue of federation had been raised as part of the consultation on that proposal. Consequently Cabinet members should decide, after taking into account all that they had heard and read in response to the consultation, whether or not to publish a statutory notice in respect of the proposal to close the school. It was further stated that should Cabinet be persuaded that the option of Federation put forward during the consultation period should be pursued then they would need to vote against the recommendation and commence a new consultation exercise in respect of a proposal to federate.

P17 We also note that the Leader was not prepared to allow the Chairs of the Governing Bodies of the two schools to address Cabinet on the 27th of October 2015, so this opportunity to consult and hear fully about the options was denied. The proper way to ensure full transparent and clear consultation would be for a new consultation to be opened to allow this proper dialogue and process to be undertaken.

The code states that:

D18

The Leader of the Council invited the Diocese of St Asaph to speak at the Cabinet meeting on the 27th of October. In a response to the Leader of the Council it was stated that a representative from the Diocese would not speak at the Cabinet meeting, however the Chairs of Governors (representing Ysgol Llanbedr and Ysgol Trefnant) would be willing to speak regarding the option to Federate.

As the cabinet members had received information from the Chairs of Governors at both schools prior to the meeting the invitation to speak was not extended as this information had been made available.

Factors to be taken into account in approving/determining school organisation proposals when approving or determining proposals, relevant bodies:

The replacement school buildings and facilities at the Glasdir site will relocate existing provision, Ysgol Pen Barras (Welsh medium) and Rhos Street School (English medium). The new school buildings do not introduce a new provision into the town of Ruthin but intend to provide new facilities for Ysgol Pen Barras and Rhos Street School and are not subject of a formal school organisation proposal.

Must consider whether there are any other related proposals; It is our view {Diocese of St Asaph} that there is (a) The federation proposal and change of status (b) the new build at Glasdir less than 0.25 of a mile from Ysgol Borthyn, the receiving school.

It is the view of the authority that this will not impact adversely on Ysgol Borthyn. Cabinet have stated that Ysgol Borthyn should be retained (Cabinet- June 2013) to continue to provide an English medium faith based provision (Church in Wales) for the town of Ruthin and surrounding areas. This ensures that parental preference with a mix of linguistic, faith and secular provision remains within the town.

 Must ensure that the statutory consultation has been conducted in accordance with this Code; For the reasons stated above, we consider this has not been done.

The authority is satisfied that all consultative and publishing statutory requirements as set out in the School Organisation Code have been met.

 Must ensure that the proposal has been published in accordance with

- this Code and the notice contains all the required information; For the reasons stated above, we consider this has not been done.
- Must consider the consultation document and consultation report: Appendix One of the cabinet papers 27.10.15 was supposed to Trefnant/Llanbedr assess the proposal specifically and not federation generally see section 3.1. It is claimed in this section of the document that the authority cannot assess the case properly without a named partner yet this is supposed to be the specific document prepare for cabinet to assess the case for Trefnant/Llanbedr as named schools- how can cabinet make an informed decision when the documents that have been submitted are and wrong misleadina?

Must consider the objections and the objection report and any responses to the notice supporting the proposals; We urge members to reconsider the position at this stage for the reasons stated.

D19 The code further states that: Statutory procedures are usually necessary to make significant changes to schools. procedures are designed to enable changes to be made where they are considered necessary, but in a way which protects the interests of learners and allows interested parties the opportunity to have their say in the process.

> Consultation should be open and transparent. The Diocese asked for specific responses to the consultation document which the authority has not supplied. Cabinet members and officers met in a pre-cabinet meeting on 3rd of February and 13th of October 2015 to discuss the consultation. This meeting happens before the public cabinet meetings and we have asked for minutes of these meetings but these have not been supplied. The general public and non-cabinet members of council were not allowed to attend this meeting.

Following the end of the formal consultation period (which the formal consultation report refers to) further information was provided by the Governing Bodies and confirmation of a named willing Federation partner was submitted to the authority on October 15 2015. The authority were aware that the Diocese and both Governing Bodies (Ysgol Llanbedr and Ysgol Trefnant} were in dialogue regarding potential Federation during the summer term 2015. The council has yet to receive a formal proposal for consideration in accordance with the Federation Regulations for the federation of Ysgol Llanbedr and Ysgol Trefnant.

The authority has provided a full response to the document that was submitted by the Diocese of St Asaph during the formal consultation period. The response was set out in Appendix F of the Formal Consultation Report p.62-113 which can be found here.

As the document was submitted in response to the formal consultation it has been treated as such and has formed part of the Formal Consultation Report. The Formal Consultation Report was published in accordance with the requirements set out in the Code. There is no requirement in the Code for the authority to respond separately to responses submitted as part of the formal consultation.

Case law has established that the **D20** consultation process should:

Be undertaken when proposals are

Following the decision by the Minister in January 2015 the authority reconsidered the proposal in the context of the current situation against the key drivers of the review. A

still at a formative stage;

- Include sufficient reasons and information for particular proposals to enable intelligent considerations and response;
- Provide adequate time for consideration and response;
- Ensure that the product of consultation is conscientiously taken into account when the ultimate decision is taken.

As this is a second unprecedented consultation on the same proposal as the first 2013-2014 consultation, we would argue that it cannot be considered that this consultation has been undertaken when the proposal is at a formative stage.

As the First Minister said in the Senedd on the 23rd of June 2015 when asked directly about Ysaol Llanbedr: "It's important that local authorities are able to take communities with them. If they consult on proposals that are no different from the original proposals- and I don't know what the new proposals look like; I need to state that- then clearly it will be more difficult for them to explain why they have done that. I've not seen the second consultation document. What is clear, though, is there needs to be a solution that is to the satisfaction of the local community".

The School Organisation Code clearly states that "in the case of all proposals, the consultation document must contain the following information: Description and Benefits

D21

- A detailed description of the status quo setting out its strengths and weaknesses and the reasons why change is considered necessary;
- A detailed description of the proposal or proposals (a proposer may consult on more than one potential proposal);

Therefore it was perfectly possible for the authority to consult on more than one option, but instead they have not fully considered the educational benefits or impact of the alternative options that could have been fully and transparently consulted on.

The Governing Bodies of both Ysgol

number of issues remained including surplus places both at Ysgol Llanbedr and the wider area. The authority considered other options such as retaining the status quo, federation, change of legal status and closure. These options alongside the advantages and disadvantages were provided in the consultation document.

It is the view of the authority that it has met the consultative and publication requirements as set out in the Code.

Section 13 of the formal consultation document provided information on the alternative options for Ysgol Llanbedr DC, which included;

- Maintaining the status quo;
- Federation or Amalgamation;
- Change of legal status to VA;
- Change of legal status and Federation;
- Extend Ysgol Llanbedr;
- Close Ysgol Llanbedr.

Alongside these options were the advantages and disadvantages of all the options in the context of the Ruthin area review. The reasons for not pursuing alternative options were included within this analysis.

There is no requirement under the School Organisation Code for local authorities to consult on more than one option in relation to school organisation proposals. Should a proposer wish to consult on more than one option they can do so, however it is not a requirement for alternative options to form part of the consultation process should all other options be outlined with the reasons for not pursuing.

Trefnant and Ysgol Llanbedr considered the federation options carefully and firmly believe that this is an option that is in the best interests of the learners in both schools. The Diocese of St Asaph supports this position.

They are so convinced of the educational benefits and merits that, despite the decision of Cabinet in October 2015, they have determined to proceed with a collaborative arrangement with effect from the 1st of January 2016.

In his report 'Future delivery of Education Services in Wales' Robert Hill considered that there is a strong case on both educational and cost effectiveness grounds for schools in Wales to be part of a formal federation or hard cluster with shared governance that is led by an executive leader.

D22

In his report of his review of the future delivery of education services in Wales, Robert Hill further states that federations other types of formal school and partnership provide a strong platform for both increased autonomy and raising school attainment. Federations set up to improve the capacity of small schools were successful in broadening and enriching the curriculum and care, guidance and support for pupils. These also resulted in better achievement for groups of pupils such as the vulnerable and those with special educational needs disabilities. It goes on to say that one of the advantages of federation is that schools that federate remain in their communities and keep their individual identity.

We respectfully ask Cabinet members to halt the consultation to close, and to undertake a full consultation on the merits and benefits of a federation to determine the future of Ysgol Llanbedr.

The cabinet papers and formal consultation report outlined the authority's position regarding Federation in the context of Ysgol Llanbedr and the Ruthin review.

It was highlighted by the Head of Legal and Democratic Services that the requirements of the School Organisation Code and the consideration that Cabinet should give to the consultation responses. It was stated to Cabinet that the proposal under consideration was the proposal to close the school and that the issue of federation had been raised as part of the consultation on that proposal. Consequently Cabinet members should decide, after taking into account all that they had heard and read in response to the consultation, whether or not to publish a statutory notice in respect of the proposal to close the school. It was further stated that should Cabinet be persuaded that the option of Federation put forward during the consultation period should be pursued then they would need to vote against the recommendation and commence a new consultation exercise in respect of a proposal to federate.

Appendix Three

Response from the Governing Body of Ysgol Llanbedr

Ref.	Issue Raised	LA Response
GB1	The Council only went out to consultation on closure of Ysgol Llanbedr, whilst in full knowledge that federation was an alternative option for the school. The correct consultation should have been on the possible options for the school, which were maintain the status quo/ federate with another Church in Wales school, particularly Ysgol Trefnant/ closure. If the consultation was on all these options then all statutory consultees would have been able to submit a response dealing with all the options rather than just on closure. This means the statutory consultees have been misled and have only been able to respond and comment on the proposed closure of Ysgol Llanbedr. Had the consultees been informed that federation was an alternative to closure then the responses from the likes of Estyn could have been something different to supporting closure.	The consultation was conducted regarding the following proposal "Proposal to close Ysgal Llanbedr DC as of the 31st of August 2016 with existing pupils transferring to Ysgal Borthyn, Ruthin subject to parental preference". The formal consultation makes it explicit that the proposal is in relation to closure. Federation and a change of legal status was an option developed by the Governing Body and the Diocese of St Asaph and this was submitted as a response to the formal consultation. The Governing Body and Diocese requested that the option to Federate and change status was considered by Cabinet before any decision was progressed regarding the current proposal {closure}. Section 13 of the formal consultation document provided information on the alternative options for Ysgal Llanbedr DC, which included; Maintaining the status quo; Federation or Amalgamation; Change of legal status and Federation; Extend Ysgal Llanbedr; Close Ysgal Llanbedr. Alongside these options were the advantages and disadvantages of all the options in the context of the Ruthin area review. The reasons for not pursuing alternative options were included within this analysis. There is no requirement under the School

Ysgol Llanbedr requested that the council which the proposer decides to pursue, they can consult on federation rather than just closure, consult afresh on this option. In this case the however this was rejected. Instead the advice information provided was not sufficient to persuade was that we should submit our proposal for decision makers that Federation and a change of federation in our response to the formal legal status would achieve the same outcomes as consultation. Both parties did this; then once the the proposal to close. consultation has closed the council tried to evaluate federation and tried to make the It was highlighted by the Head of Legal and consultation on closure into a consultation on Democratic Services that the requirements of the federation or closure. This hardly seems the School Organisation Code and the consideration correct way to explore different options for Ysgol that Cabinet should give to the consultation Llanbedr. responses. It was stated to Cabinet that the proposal under consideration was the proposal to close the school and that the issue of federation had been raised as part of the consultation on that proposal. Consequently Cabinet members should decide, after taking into account all that they had heard and read in response to the consultation, whether or not to publish a statutory notice in respect of the proposal to close the school. It was further stated that should Cabinet be persuaded that the option of Federation put forward during the consultation period should be pursued then would need to vote against recommendation and commence new consultation exercise in respect of a proposal to federate. GB3 In the Cabinet meeting on the 27th of October The option to Federate Ysgol Llanbedr with another 2015 the discussion centred on surplus places Church in Wales school would not address surplus and the cost per pupil. It was claimed that places both at Ysgol Llanbedr and in the context of federation would do nothing to affect surplus the wider Ruthin area review. There are significant places or the cost per pupil at Ysgol Llanbedr, levels of surplus places within the Ruthin area as a which ignores the councils own projected growth whole. The authority has acknowledged an in pupil numbers at the school. The school has increase in pupil numbers at Ysgol Llanbedr, there been under threat of closure for three years, and are currently 32 full time pupils and 4 part time has been through one full consultation process (nursery) pupils. Should all 4 part time pupils transfer which resulted in the education minister rejecting to Ysgol Llanbedr there will be 36 full time pupils in September 2016. 41 surplus places would remain at the council's proposal. We are now ending the second consultation process. the school, equating to 53.2% of the overall capacity. During these three years, and despite the uncertainty about the school's future, the pupil Should the projected pupil numbers be realised the numbers at Ysgol Llanbedr have continued to cost per pupil would be as follows; grow. With this background it is clear that the pupil numbers will grow at the very least at the PLASC DATA ONLY Est. Cost Per No. of expected rate should the school stay open. This **PROJECTIONS** liquq **Pupils** 23

GB2

The Diocese of St Asaph and governors from

Organisation Code for local authorities to consult on more than one option in relation to school organisation proposals. Should a proposer wish to consult on more than one option they can do so, however it is not a requirement for alternative options to form part of the consultation process should all other options be outlined with the

Under the Code, should a new option emerge

reasons for not pursuing.

will reduce the surplus places at Ysgol Llanbedr, which is contrary to the council officers statements made in the cabinet meeting on 27th October. Alongside growing pupil numbers the cost per pupil will fall, to the extent that within 2 years the cost per pupil will be equivalent to other primary schools in the Ruthin area.

Again the council officers stated that federation would not affect the cost per pupil, which was misleading for cabinet members.

2015/2016 (Actual)	£7,725	22 FT
2016/2017*	£6,293	32
2017/2018	£5,251	39
2018/2019	£4,819	44
2019/2020	£4,787	51
2020/2021	£4,594	53

*Please note these years relate to financial years not academic years ** These are estimated budget shares only. These do no account for other elements which may impact on the cost per pupil share such as ALN.

ADMISSION DATA	Est. Cost Per	No. of	
UPDATED	Pupil	Pupils	
2015/2016 (Actual)	£7,725	22 FT	
2016/2017*	£6,481	32	
2017/2018	£5,532	36	
2018/2019	£5,195	40	
2019/2020	£4,751	45	
2020/2021	£4,644	45	

*Please note these years relate to financial years not academic years **These are estimated budget shares only. These do no account for other elements which may impact on the cost per pupil share such as ALN.

The current cost per pupil in Denbighshire (2015/2016) is £3,819. The cost per pupil at Ysgol Llanbedr will remain above the local average as it is a small school. Small schools inevitably have a higher cost per pupil than medium or larger sized schools. Should the proposal be implemented pupil led funding would 'follow' pupils to their new provision which would assist any receiving school.

Should Ysgol Llanbedr federate with another Church in Wales school the cost per pupil would remain unaffected. Federated schools maintain their individual budgets. Schools that are Federated within Denbighshire receive an additional £3k per school within the delegated budget (total £6k for a two school Federation arrangement).

Local authorities have a statutory responsibility to review educational provision within their area to ensure that resource is directed in an effective and efficient way, with a focus on resources being directed toward the benefit of pupils and teaching and learning.

Area reviews take place to ensure that proposals put forward are in the context of the area they are situated in. The authority has sought to ensure that a balance of provision remains within the area as

GB4

In the cabinet meeting on 27th October the officers commented that even once Ysgol Llanbedr gets to capacity (77) pupils it will still be a small school and unsustainable. In this context

a small school is one with less than 100. If Ysgol Llanbedr is unsustainable because it is small, what does that mean for the other primary schools in Denbighshire with a capacity less than 100? Of the 46 primary schools in Denbighshire nearly 40% of them, at least 18, have a capacity less than 100, are all of these schools also unsustainable? We suggest not. The comment in the cabinet meeting was probably meant to influence the cabinet members to pursue closure, however it was misleading.

per the Council's Modernising Education Policy Framework.

Within this context, and given the proximity of Llanbedr to the alternative provision and sufficiency of places in the area at alternative faith based primary schools providing an English medium education it is the view of the authority that the school is unsustainable given these factors and the wider context of the area.

GB5 In the Cabinet meeting on 27th October the chief executive made a summing up speech in which he made the following comments:

- 'There is too much church in England (corrected by members and officers to Wales) provision in Ruthin'
- 'At the start of the Ruthin review there were 11 schools, which is too many. We need fewer schools which are more modern. This is the right way forward'
- 'Federation can work in some situations but it is not appropriate for this scenario'
- 'Particularly concerned about this proposal (to federate Ysgol Llanbedr and Ysgol Trefnant, which was an alternative to closure proposed by the Governing Body of both schools and the Diocese of St Asaph) due to the distance between the schools'
- 'Federation could destabilise Ysgol Trefnant which is a strong school'.

This summing up speech took place just before the leader moved to the vote on the proposal to close Ysgol Llanbedr. By making these comments the chief executive effectively instructed the cabinet members how to vote, surely this is unacceptable.

The Governing Body made a formal complaint about the chief executive's comments on 4th of November through the Council's complaint process. Suggesting that 'the chief executive publicly retract his summation speech and request that the discussion is taken back to Cabinet at the earliest opportunity to allow an unbiased discussion and vote to take place'. There has still been no response from the council on this complaint, despite the council complaint procedure stating that complaints will be dealt with within 10 working days. The Governing Body have prompted the council for a response on a number of occasions. {Timeline provided}

We find it unacceptable that there has not been

The Council's Constitution permits the Chief Executive of the Council to attend all Cabinet meetings and speak on issues affecting his statutory responsibilities. Prior to the Cabinet vote Dr Mehmet exercised his right and addressed the Cabinet in order to provide his professional view regarding the proposal.

In any event, in accordance with the Council's Constitution, Cabinet Members must maintain objectivity in decision making. Members must make decisions on merit. Whilst they must have regard to the professional advice of officers and may properly take account of the views of others, it is their responsibility to decide what view to take and how to vote on the issue in question.

The authority is of the view that the discussion was very open and honest. All of the submissions made resulted in a thorough and robust debate on the proposal and Cabinet Members were fully informed of the issues before making their decision.

a response to this complaint by 6th of December 2015. Surely the leader and chief executive should lead by example, as if they can't deal with complaints appropriately and improve the council how are any of the council members or officers expected to do so?

GB₆

In the formal consultation document the council provide pupil number predictions for the next 5 years. When the predictions for Ysgol Llanbedr and Ysgol Borthyn are combined it is clear that there is not enough capacity in Ysgol Borthyn for all the pupils. These are the only two primary schools in the Ruthin area providing Church in Wales, Category 5 English medium education. There is not capacity in Ysgol Borthyn now for all the pupils and the predictions show that in 2020 there will be a requirement for 55 more places than are available at Ysgol Borthyn. The governing body of Ysgol Llanbedr propose that predicted pupil numbers for the school are on the low side, due to the school being under the threat of closure for three years. We anticipate that we would be at capacity of 77 before 2020 once the school is confirmed as staying open. Therefore the capacity at Ysgol Borthyn could not meet this demand. There is a clear and sustained demand for Category 5 Church in Wales school places within the Ruthin area.

The authority has acknowledged there will be an increase in pupil numbers, however Ysgol Llanbedr will remain a small school. It is unlikely that the school will reduce surplus places to within 10% in the near future. There are currently 32 full time pupils at Ysgol Llanbedr and 4 part time pupils. Assuming all part time pupils transition to Reception in 2016 there would be 36 full time pupils at Ysgol Llanbedr. The capacity of Ysgol Llanbedr will increase to 77 full time places as of September 2016 which would result in a surplus capacity of 41 places equating to 53.2% of the overall capacity.

The pupil projections provided within the consultation document demonstrate a range of figures from 197 based on the PLASC only data and 155 with the updated admissions information. The capacity of the two schools would be 219 which would result in surplus places in Category 5 English medium faith schools would range from 22 to 64.

22.9% of all faith based places (71 places) are currently surplus, a further 133 places within the area which provide English medium category 5 provision are surplus equating to 26.7%. Overall there are 204 surplus places equating to 25.3% of the overall capacity of English medium and dual stream category 2 schools in the Ruthin area.

If no further school organisation proposals were implemented within the Ruthin area there would be a surplus capacity ranging from 21.8% (PLASC only forecast) to 28.4% (admissions update forecast) in 2020. If all proposals as part of the Ruthin review are implemented surplus capacity would range from 9.6% (PLASC only) to 17.2% (admissions update forecast).

As part of the Ruthin area review the authority has sought a balance of provision. At the outset of the Ruthin Review in February 2013 24.8% of primary places in the Ruthin area were Church in Wales provision. If all proposals for the Ruthin area are implemented this is forecast to increase to 26.8%.

Ysgol Borthyn currently has 116 full time pupils on roll (September 2015) equating to 26 surplus places. Within the capacity assessment for Ysgol Borthyn there is scope for a further 23 full time pupils to be accommodated at the school. Historically, Ysgol

Borthyn has accommodated more than the current capacity of 142 although pupil numbers have declined and remained static for a number of years. The table below displays the class structures at both Ysgol Llanbedr and Ysgol Borthyn as of September 2015;

	N	R	Y1	Y2	Y3	Y4	Y5	Y6
Llanbedr	4	10	7	3	7	2	3	0
Borthyn	14	18	22	19	11	13	16	17
Totals	18	28	29	22	18	15	19	17

The table below displays the previous 3 years of actual pupils numbers (as of the January PLASC each year) at both Ysgol Llanbedr and Ysgol Borthyn;

School	2015	2014	2013	2012
Ysgol Llanbedr	22	21	21	37
Ysgol Borthyn	120	114	111	113
FT Total	142	135	132	150

The authority would work closely in a transition period with the receiving school, Ysgol Borthyn, should the current proposal be implemented. The accommodation at Ysgol Borthyn lends itself well to flexibility and the authority would work closely with the receiving school to assist in required changes to the teaching environment. This would also be the case should pupils transfer to any other alternative provision in the area. The authority would also work with any school who received pupils should the current proposal be implemented in a transition period.

Responses received as part of the formal consultation did not indicate that all pupils are likely to transfer to Ysgol Borthyn should the current proposal be implemented. Of those who responded as parents or prospective parents, 5 stated they would attend Ysgol Borthyn with 12 stating they would attend alternative provision (30 respondents skipped this question).

Due to surplus capacity within the area and the current numbers of pupil on roll at Ysgol Llanbedr it is unlikely that the proposal would result in significant reorganisation of the learning

environment of any alternative provision. The authority recognises that some additional support may be required and this would be provided by the appropriate departments and services led by Education.

The authority recognises the importance of faith education within the wider education portfolio and has recently worked in partnership with the Diocese for a change in status of a community school to a VC. Additionally the authority has invested in VC schools such as Ysgol Dyffryn Ial and to provide a new area school building in the Llanfair DC area.

The authority is satisfied that the publication requirements of the Code have been met. The issuing of a publication notice by letter is an administrative approach that the authority have chosen to undertake. There is no requirement within the Code to issue publication letters.

The date included for reference was an administrative error and whilst unfortunate does not form part of the statutory notice. Additionally there is no requirement for the authority to formally notify parents by letter and this was an administrative approach the authority decided to take.

The Cabinet consider the responses made and in recent consultations have amended or strengthened proposals based on the evidence submitted from the public during consultations.

The authority note the findings of the inspection by CSSIW.

The authority notes concerns of objectors that 'Munchkins@Llanbedr' may not be viable without the school remaining open. However the authority will work with the provider regarding future provision should the current proposal be implemented.

Other schools in the area provide wrap-around-care, including the proposed receiving school Ysgol Borthyn. Ysgol Borthyn offers 'Borthyn Bunnies' playgroup for pupils aged two and a half years and over for morning and afternoon sessions. Other schools within the area also offer similar wrap-around-care provision, breakfast clubs and after school clubs. There is also a significant surplus of childcare places within the Ruthin area (English medium). Although the authority recognises the importance to parents of wrap-around-care it is important to note that this is not a statutory

G_B7 To announce the publication of the statutory notice the council wrote to the parents of the school advising them of the notice period. The cabinet meeting was on the 27th of October, with statutory notice running from 10th of November to 7th of December. The letter was dated 9th October 2015. How can this letter be written before the Cabinet meeting, and the decision to move to statutory notice, took place? again Does this demonstrate yet predetermination of the council in its plan to close Ysgol Llanbedr?

It is becoming widely acknowledged that the cabinet does not reject any proposals brought to the cabinet meeting, therefore how are interested parties other than cabinet members and officers to be represented and have their views heard? The consultation responses are gone through however they seem to make no difference to the decisions made.

On the 9th of November 2015 CSSIW visited Munchkins@YsgolLlanbedr and were very positive about the provision. This is an independent assessment of the wrap around and day care provided at Ysgol Llanbedr. This childcare facility would not exist if Ysgol Llanbedr close. Some comments from the report are below;

GB8

'The group has an excellent relationship with the school, sharing resources and children are able to go with the reception children to the local library. More involvement with the school and the children joining together with school has further increased positive benefits and learning opportunities and experiences. The children have excellent transition arrangements into school and there is increased involvement with the local church and the vicar who visits the school weekly to read a story and make up

songs which the children thoroughly enjoy.'

- 'Children enjoy good outdoor play facilities in a rural location including a sensory garden. This enables them to have fresh air, develop physical skills and learn the names of fragrant plants.'
- 'The children have access to good ICT resources including an interactive white board helping them to develop effective skills.'
- 'Floor books show activities and the learning that has taken place.'
- 'There are Welsh speaking staff members in the group in order for children to be spoken to in their chosen language.'
- 'We (CSSIW) found that children have a good quality of life in this setting. This is because they are valued as individuals and their needs are met in a caring way.'
- experience 'Children warmth, and belonging. attachment This is because children were nurtured and well cared for in the setting.'

provision.

Additionally, the Denbighshire County Council childcare sufficiency report (2014) noted that there were a total of 354 childcare places available in the Ruthin area. There were 258 children of 0-3 years of age in 2014 with 50% of childcare vacancies empty for this age range not taking into account 118 spaces within full day care private provision. The full day care provision in Ruthin has a daily capacity of 57% of the numbers it could cater for suggesting that there is more than adequate childcare options and places available within the area. Other full day child care is available in the Ruthin area. The report can be found here.

During the formal consultation the council GB9 stressed the importance of capturing the children's views and voice. It is extremely disappointing when reviewing the consultation report that the children's voice is not well represented. The responses from the children's

reference to it or action from it.

The Council produced a report for decision makers and consultees summarising the views of children and young people that were collected during the consultation period. Additionally the authority produced a formal consultation report specifically for children and young people. This was shared in draft with the school for comment prior to the publication of the report. The school was satisfied that the report represented the views of the pupils. The views contained within the report were considered alongside all other views as part of the formal consultation process.

The governing bodies of Ysgol Llanbedr and Ysaol Trefnant have agreed that they would like to federate. This information was communicated to the council on 11th October 2015 in advance of the pre cabinet meeting, along with the benefits both schools expect to achieve through federation. During the cabinet meeting on 27th of October the officers stated that many of the benefits listed by both schools could be achieved by collaboration. The proposal both schools submitted before pre-cabinet included starting to work in collaboration from January

2016 to prepare the way for federation.

consultation are included but there is no further

The authority notes the positon of both Governing Bodies.

Officers stated that many of the benefits outlined could be achieved by collaboration and that many schools already worked in partnership to achieve these aims. Furthermore these benefits could also be achieved by the proposal to close, this was detailed within the Cabinet papers (section 3, Appendix 1) which can be found here.

The Chair of Governors of Ysgol Llanbedr has made the Head of Education aware that a shared

GB10

Despite the cabinet decision to move to statutory notice to close Ysgol Llanbedr, both Ysgol and Ysgol Trefnant are preparing to start collective governance collaboration from January 2016 as proposed. Both schools are expected to see benefits quickly and a review process is in place.

governance arrangement will be effective at both Ysgol Llanbedr and Ysgol Trefnant as of January 2016. Further information regarding the structure of leadership, governance and responsibilities has been requested by the authority.

Appendix Four Objections received via letter and email

Ref.	%	Issue Raised	LA Response
la	7.3	Parental Choice: You have failed to take into account parental choice; Parents do not want a town school; did not want a large town school in Ruthin; as parents we deserve choice; we drive past Ysgol Borthyn, Rhos Street School and Ysgol Pen Barras daily because we choose to send our children to an English medium, rural faith based school; local parents should have a choice of where their children are educated; it is extremely important to offer parental choice in education; parental choice for small rural schools.	The proposed alternative school, Ysgol Borthyn, offers a faith based (Church in Wales) English medium primary provision. Other alternative schools in the area provide a mix of faith based, town and village based provision. The possible alternative schools were contained within the consultation document. The authority acknowledges that there are a number of factors that determine where parents send their child/children. However, local authorities are unable to maintain all schools in the current financial climate especially where there are significant surplus places within the system. Should the proposal be implemented there will still be a balance of provision within the Ruthin area including rural, town, faith and language provision maintaining parental preference.
1b	31.9	Pupil numbers: Even under threat of closure the numbers have grown at the school; school is continuing to grow and will continue to grow; to close it (Ysgol Llanbedr) on the basis of a temporary excess of surplus places, which is substantially due to the mismanagement of the senior staff by the LEA, seems a very short sighted decision; Projected future pupil numbers are more than enough to resolve the current surplus places statistic; numbers are rising; consultation based on a 'freak year' where many pupils left due to a bad leadership	The authority has acknowledged there will be an increase in pupil numbers, however Ysgol Llanbedr will remain a small school. It is unlikely that the school will reduce surplus places to within 10% in the near future. There are currently 32 full time pupils at Ysgol Llanbedr and 4 part time pupils. Assuming all part time pupils transition to Reception in 2016 there would be 36 full time pupils at Ysgol Llanbedr. The capacity of Ysgol Llanbedr will increase to 77 full time places as of September 2016 which would result in a surplus capacity of 41 places equating to 53.2% of the overall capacity. The pupil projections provided within the consultation document demonstrate a range of figures from 197 based on the PLASC only data and 155 with the updated admissions information. The capacity of the two schools

situation; projected numbers for Llanbedr and Borthyn mean that Borthyn could not hold all pupils; Ysgol Llanbedr has historically and consistently had high numbers of pupils. There is good reason for the current surplus and it is not a long term issue; growing school despite being under threat of closure for 3 years; closure of Ysgol Llanbedr will not make a significant impact on the surplus places in the Ruthin area; numbers at the school recovering (leadership crisis) and prospects for further improvement remain strona; Mismanagement of the situation at the school 2 years ago. Had it not been for the council's decision the school would still be pretty much at capacity; surplus places- under the understanding that they (LA) have actually already achieved this goal already in other changes that have been proposed/made to the schooling in and around Ruthin; the data used has been from an isolated year and is an anomaly.

would be 219 which would result in surplus places in Category 5 English medium faith schools would range from 22 to 64.

22.9% of all faith based places (71 places) are currently surplus, a further 133 places within the area which provide English medium category 5 provision are surplus equating to 26.7%. Overall there are 204 surplus places equating to 25.3% of the overall capacity of English medium and dual stream category 2 schools in the Ruthin area.

If no further school organisation proposals were implemented within the Ruthin area there would be a surplus capacity ranging from 21.8% (PLASC only forecast) to 28.4% (admissions update forecast) in 2020. If all proposals as part of the Ruthin review are implemented surplus capacity would range from 9.6% (PLASC only) to 17.2% (admissions update forecast).

As part of the Ruthin area review the authority has sought a balance of provision. At the outset of the Ruthin Review in February 2013 24.8% of primary places in the Ruthin area were Church in Wales provision. If all proposals for the Ruthin area are implemented this is forecast to increase to 26.8%.

Ysgol Borthyn currently has 116 full time pupils on roll (September 2015) equating to 26 surplus places. Within the capacity assessment for Ysgol Borthyn there is scope for a further 23 full time pupils to be accommodated at the school by the potential use of resource area. Historically, Ysgol Borthyn has accommodated more than the current capacity of 142 although pupil numbers have declined and remained static for a number of years. The table below displays the class structures at both Ysgol Llanbedr and Ysgol Borthyn as of September 2015;

	N	R	Y1	Y2	Y3	Y4	Y5	Y6
Llanbedr	4	10	7	3	7	2	3	0
Borthyn	14	18	22	19	11	13	16	17
Totals	18	28	29	22	18	15	19	17

The table below displays the previous 3 years of actual pupils numbers (as of the January PLASC each year) at both Ysgol Llanbedr and Ysgol Borthyn;

School	2015	2014	2013	2012
Ysgol	22	21	21	37
Llanbedr				
Ysgol	120	114	111	113
Borthyn				
FT Total	142	135	132	150

Responses received as part of the formal consultation did not indicate that all pupils are likely to transfer to Ysgol Borthyn should the current proposal be implemented. Of those who responded as parents or prospective parents, 5 stated they would attend Ysgol Borthyn with 12 stating they would attend alternative provision (30 respondents skipped this question).

The authority is recognises the importance of faith education within the wider education portfolio and has recently worked in partnership with the Diocese for a change in status of a community school to a VC. Additionally the authority has invested in VC schools such as Ysgol Dyffryn Ial and to provide a new area school building in the Llanfair DC area.

The table below displays the full time pupils numbers at Ysgol Llanbedr for the past 4 year period;

	2012	2013	2014	2015
Llanbedr	37	21	21	22
Surplus %	31.5%	61.1%	61.1%	59.2%

The Welsh Government has set a 10% surplus places target for each local authority in Wales. The authority has been making progress toward the target however it has yet not reached the recommended 10%. Local authorities who bid for funding must demonstrate that they are taking appropriate action to ensure a greater efficiency and effectiveness of the school estate which includes rationalisation of school places where there are significant surplus places.

The consultation was conducted regarding the following proposal "Proposal to close Ysgol Llanbedr DC as of the 31st of August 2016 with existing pupils transferring to Ysgol Borthyn, Ruthin subject to parental preference". The formal consultation makes it explicit that the proposal is in relation to closure. Federation and a change of legal status was an option developed by the Governing Body and the Diocese of St Asaph and this was submitted as a response to the formal consultation. The Governing Body and Diocese requested that the option to Federate and change status was considered by Cabinet before any decision was progressed regarding the current proposal (closure).

Section 13 of the formal consultation document provided information on the alternative options for Ysgol Llanbedr DC, which included;

- Maintaining the status quo;
- Federation or Amalgamation;
- Change of legal status to VA;
- Change of legal status and Federation;
- Extend Ysaol Llanbedr:
- Close Ysgol Llanbedr.

Alongside these options were the advantages and disadvantages of all the options in the context of the

1c 32.7 Federation/Alternative Options:

Failed to see federation as a viable alternative option; the Federation between Ysgol Llanbedr and Ysgol Trefnant should be considered as it would provide less cost for the council; not allowing the school to form an alliance with Ysgol Trefnant scandalous; the proposal to Federate with Trefnant should be fully investigated; Diocese proposal to Federate and make it a voluntary aided school will save costs to the Council and should be considered: Disappointed that Cabinet voted to consult on closure rather than giving due consideration to the alternative options; Federation disregarded, not given due consideration and DCC only chose to consult on one option of closure; Ysgol Llanbedr is sustainable in its own right, however there is also a sensible proposal on the table to secure the future of the school y federating with Ysgol Trefnant and to change status to voluntary aided. Supported by

bodies the governing from both schools, the Diocese of St Asaph and the wider community; The governing body and diocese had put in a large amount of work into proposing a federating partner for Ysgol Llanbedr and DCC made no attempt to look at this further; federation achieves the same benefits without the upheaval of moving school; The council has been presented with a realistic alternative option of federation and change of status. I submit that the council has not given any, or any sufficient, attention to the option proposed; The Hill report clearly states that federations and formal other types of school partnerships provide a strong platform for both increased autonomy and increased school attainment. Federations set up to improve the capacity of small schools are successful in broadening and enriching curriculum and care, guidance and support for pupils; Council priorities are to reduce surplus places, achieving a fairer distribution of school funding and providing greater efficiency of the school estate and the option of federation and changing status would achieve this; Dismayed that proposed alternative proposals for change to VA status and Federation as opposed to closure. I am dismayed that these have not been fully explored by Cabinet.

Ruthin area review. The reasons for not pursuing alternative options were included within this analysis.

There is no requirement under the School Organisation Code for local authorities to consult on more than one option in relation to school organisation proposals. Should a proposer wish to consult on more than one option they can do so, however it is not a requirement for alternative options to form part of the consultation process should all other options be outlined with the reasons for not pursuing. The framework for the federation of schools in Wales is outside of the school organisation code and should be developed via the Federation of Maintained Schools (Wales) Regulations 2014. This sets out consultation requirements which differ from the Code.

Under the Code, should a new option emerge which the proposer decides to pursue, they can consult afresh on this option. In this case the information provided was not sufficient to persuade decision makers that Federation and a change of legal status would achieve the same outcomes as the proposal to close.

It was highlighted by the Head of Legal and Democratic Services that the requirements of the School Organisation Code and the consideration that Cabinet should give to the consultation responses. It was stated to Cabinet that the proposal under consideration was the proposal to close the school and that the issue of federation had been raised as part of the consultation on that proposal. Consequently Cabinet members should decide, after taking into account all that they had heard and read in response to the consultation, whether or not to publish a statutory notice in respect of the proposal to close the school. It was further stated that should Cabinet be persuaded that the option of Federation put forward during the consultation period should be pursued then they would need to vote against the recommendation and commence a new consultation exercise in respect of a proposal to federate.

1d 4.9 **Fire/Road Safety:**

You have failed to ensure that the proposed receiving school Borthyn) has had the relevant fire safety and road safety checks; Llanbedr has a secure car park with adequate space and safe access to school, Borthyn does not, it does not even have a public car park nearby; safe car park to pick and drop off-Up the recommended alternative Ysgol Borthyn has no safe parking; ever increasing congestion in Ruthin town at peak times of the day and especially at school drop off and pick up- we regularly see hazardous parking; The walking routes on the approach to Ysgol Borthyn are not deemed as hazardous routes. The walking routes have footpaths that are well lit, have dropped kerb crossings and residential property on both sides. There is a school crossing patrol in place both in the morning and afternoon to assist parents and pupils. There is also a zebra crossing near to the school which would assist those who may utilise a nearby public car park within 200m of the school entrance.

Should the current proposal be implemented there may be scope for a council facility (youth centre) opposite the school to be developed to increase the parking availability. This would be subject to negotiation with the appropriate department and subject to the transition of pupils should the proposal be implemented.

parking pressures and pedestrian safety issues at Ysgol Borthyn are already a cause for concern for many parents. These are likely to deteriorate should Ysgol Llanbedr close and pupils transferred

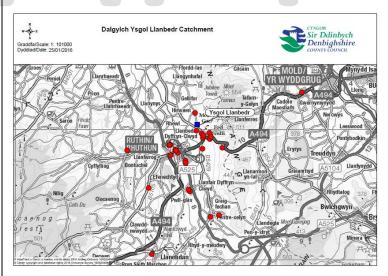
The Learner Travel {Wales} Measure states that for primary school pupils a walking distance of up to 2 miles is deemed reasonable (unless the route is hazardous in which case school transport would be provided in line with DCC home to school transport policy). 16 pupils who currently attend Ysgol Llanbedr have home locations closer to Ysgol Borthyn, 13 of these pupil live within 2 miles of Ysgol Borthyn. It could be deemed reasonable that these pupils could utilise the available walking routes within the town of Ruthin should pupils transfer to Ysgol Borthyn. These pupils would also have a reduced journey time to and from school.

In comparison there is no pedestrian footpath from the village of Llanbedr to the approach to the school.

The table below displays information relating to the home locations of all pupils (full and part time) currently attending Ysgol Llanbedr). It is the view of the authority that Ysgol Borthyn, and other potential alternative provision in the area, is within reasonable proximity should Ysgol Llanbedr close.

School	No. of Pupils	2 miles of
		Ysgol Borthyn
Borthyn	16	13
Llanbedr	14	2
Llanfair	6	0
Total	36	15

The map below displays the current catchment of these pupils;



School transport vehicles do not alight and disembark from the front entrance to the school which fronts Denbigh Road. This takes place to the rear access of the school via the adjoining housing estate. Currently only one pupil receives home to school transport.

The FRA (Fire Risk Assessment) works were not completed by the end of the financial year 2014/2015. These works have been factored into the capital programme for the coming financial year. The works will be completed during the summer period 2016. 27.1 Childcare/Wrap around care:

1e

You have failed to ensure parents can access adequate, affordable and flexible childcare- parents who have children aged 2 at Llanbedr will be left without full time childcare; has wrap around care from 8am-6pm no other school offers this; Munchkins@Llanbedr would not operate with the school closedwish to highlight importance of this service to people within our community; It has been suggested during the consultation the Munchkins could operate at the village hall. This is just not possible. The reasons why Munchkins could not operate are many most of them because the hall is a public place open and you cannot run a playgroup or childcare facility with open access to the public; The school also provides an all day care service in the form of 'Munchkins' which numbers are growing year on year and provides parents with a cheaper form of childcare; wrap around care from 8am to 6pm; child care options at the receiving school and the surrounding Ruthin area are not comparable to the wrap-around-care provided at Ysgol providers Llanbedr. Independent involve higher costs and transporting children from different locations: absence of formal letter of notice of closure to Munchkins@Llanbedr despite the review body being aware of the connected status of Munchkins to the school. Munchkins could not continue on the site without the school remaining open. Is a 'one site stop' for parents. Introduces children to the school. Wrap around care 8-6pm. Essential to working parents. Munchkins employs 2 full time with four other personnel. qualified people on their books. Work experience given to several students. Holiday club- children attending from different Denbighshire schools. Would have financial impact for those working in Munchkins and those families who rely on the wrap around care and

Other schools in the area provide wrap-around-care, including the proposed receiving school Ysgol Borthyn. Ysgol Borthyn offers 'Borthyn Bunnies' playgroup for pupils aged two and a half years and over for morning and afternoon sessions. Other schools within the area also offer similar wrap-around-care provision, breakfast clubs and after school clubs. There is also a significant surplus of childcare places within the Ruthin area (English medium).

The Denbighshire County Council childcare sufficiency report (2014) noted that there were a total of 354 childcare places available in the Ruthin area. There were 258 children of 0-3 years of age in 2014 with 50% of childcare vacancies empty for this age range not taking into account 118 spaces within full day care private provision. The full day care provision in Ruthin has a daily capacity of 57% of the numbers it could cater for suggesting that there is more than adequate childcare options and places available within the area. Other full day child care is available in the Ruthin area. The report can be found here. Although the authority recognises the importance to parents of wrap-around-care it is important to note that this is not a statutory provision.

		holiday club.	
1f	12.3	Impact on Parents/Pupils/Staff:	Staff
		To keep putting staff, parents and	
		pupils through this is wrong;	The authority recognises the uncertainty that school
		unnecessary levels of stress being	reorganisation proposal can bring. Should the proposal be
		applied to such young people not to	implemented all staff would be offered 1-2-1 meetings with
		mention a group of dedicated staff; do	a HR officer to discuss options such as redeployment, their
		not put this school and its pupils through	well-being and to offer support and advice appropriate to
		anymore upheaval; to upset and worry	the needs of the individual members of staff. All members
		children at such a vulnerable time in	of staff have been offered support by HR and a member of
		their lives is just disgusting; unsettling for	the HR team has visited the school during the formal
		the children and staff at the school and	consultation period.
		has a knock on effect into the	
		community; the impact of the	
		proposed closure on the well-being of	
		the current pupils of Ysgol Llanbedr will	
		be enormous; main concern for the	Pupils
		well-being of my child- other pupils in	
		the school have had their well-being	The authority has made appropriate arrangements to
		adversely affected as the consultation	ensure that the best interests of learners are ensured during
		with them clearly showed they did not	this process. This has included producing a children and
		want their school to close, why consult	young people's consultation document- to which
		them if no notice is going to be taken	numerous pupils have supplied a response. The authority, in
		of their views?; I wonder if you have	conjunction with the Governing Body of Ysgol Llanbedr,
		considered the well-being of parents	facilitated a consultation session for the pupils of Ysgol
		and staff. I found the first attempt at	Llanbedr which allowed them to put forward their views
		closure of Ysgol Llanbedr to be very	regarding the proposal.
		stressful and caused a great deal of worrying; The dragged out procedure	The Court is a second for the initial and a second in
		to close the school has already caused	The Council produced a report for decision makers and
		enough damage through uncertainty	consultees summarising the views of children and young
		and it seems like you are dragging both	people that were collected during the consultation period. Additionally the authority produced a formal consultation
		current pupils, parents and teachers	report specifically for children and young people. This was
		through unnecessary stress which	shared in draft with the school for comment prior to the
		cannot be good for the education of	publication of the report for comment. The school were
		the pupils attending the school; The	satisfied that the report represented the views of the pupils.
		council owe the children a duty of care	The views contained within the report were considered
		and by anting to close the school for	alongside all other views contained within the report.
		flawed reasons, are not caring for them	a.o.i.gs.ao ali onioi vioni comalica viii iii nio lopon.
		in any way shape or form; Inadequate	Prior to the commencement of the consultation in June
		consideration on the impact of a	2015 the authority contacted the school regarding
		second consultation on school closure	arrangements for pupils during the consultation period. It
		on the psychological health and well-	was stated that should staff at the school or parents/carers
		being of the pupils at Ysgol Llanbedr;	become aware of any issues resulting in pupils requiring
		The children would find it too disruptive	additional support this could be provided by contacting
		to move to another school in the area	the relevant support officers within the school improvement
		as other schools do not provide similar	team. Neither the school nor individual families have
		facilities or education; extremely	approached the authority with any concern to date.
		difficult	Should the proposal be formally published this support
			would continue.
1g	39.3	Current Provision at Ysgol Llanbedr:	The authority notes the views relating to current provision at
		My child has come on leaps and	Ysgol Llanbedr. It is the view of the authority, and the view
		bounds in confidence, speech and	of Estyn, that should the current proposal be implemented
		understanding; evident that this school	pupils would have access to at least an equivalent
		is providing excellent education;	standard of educational provision should the current
		wonderful example of a truly beautiful	proposal be implemented.
		•	

church school in our Welsh countryside; teaching is interactive and focused; pupils reaching full potential; standard of education offered to the local children is fantastic: dedicated school of teachers; wonderful school, happy environment as a result how well the children learn and develop; Ysgol Llanbedr offers incredible space to run and play; children who currently attend there are happy and thriving; Llanbedr school has an excellent educational record and excellent facilities and environment: Ysaol Llanbedr is well resourced, has room for expansion and an all-weather pitch; only school in the area with space to expand; Ysgol Llanbedr is an English medium, faith based, rural school with educational standards that consistently outperform the county and national levels; the school has parking, an all-weather pitch which are all facilities other schools can't offer; there is a very close community within the school- all parents and pupils know each other unlike many of the large town schools; not only do they achieve good academic results with a well-managed budget but they produce confident and happy children with great support from parents and community; Ysgol Llanbedr provides a good education to the children of Llanbedr and wider area as seen from the schools results; It's a great school in a lovely location, the children are well educated and the school's result are good; School is a successful, thriving community, knitting together the local population and providing an education and standard of pastoral care of which parents are justifiably extremely proud; These children are given the very best education in a very safe, very happy and extremely positive environment with amazing staff who care for the well-being of the children and who make their learning fun; Ysgol Llanbedr is unique in the area. It offers faith based education through the medium of English in a rural small school which has excellent facilities; good buildings, good and safe access to the site, good car parking, an environment conducive to learning and well-being, grounds

The tables below displays the outcomes at the end of the Foundation Phase and Key Stage 2 in all schools identified in the consultation document, this includes the outcomes for the 2014/2015 academic year;

Fo	Foundation Phase- Outcome 5 and above						
	2010	2011	2012	2013	2014	2015	
Llanbedr	85.7%	87.5%	100%	83.3%	100%	100%	
Borthyn	82.4%	77.3%	58.8%	53.8%	100%	70%	
Rhos Street	88.9%	90%	95.2%	100%	100%	100%	
Gellifor	100%	94.7%	100%	100%	93.3%	75%	
Bro Famau	100%	90%	81.8%	90.9%	80%	100%	
Rhewl	100%	100%	66.7%	83.3%	85.7%	70%	
Llanfair DC	94.1%	86.7%	100%	100%	92.3%	100%	
D'shire Av.	82.4%	79.8%	86.4%	84.9%	86.1%	86.4%	
Wales Av.	81.6%	82.7%	80.5%	83%	85.2%	86.8%	

Key Stage 2 Level 4+							
	2010	2011	2012	2013	2014	2015	
Llanbedr	84.6%	100%	85.7%	100%	n/a	n/a*	
Borthyn	58.8%	78.6%	92.3%	93.3%	80%	83.3%	
Rhos Street	93.5%	93.3%	96.6%	92.6%	100%	100%	
Gellifor	92.9%	92.3%	100%	91.7%	100%	100%	
Bro	91.7%	100%	94.4%	95.8%	100%	100%	
Famau							
Rhewl	100%	100%	100%	100%	75%	90.9%	
Llanfair DC	88.9%	91.7%	100%	94.1%	93.3%	100%	
D'shire Av.	78.1%	82.3%	83.5%	86%	86.6%	87.9%	
Wales Av.	77%	80%	82.6%	84.3%	86.1%	87.7%	

*Data has been omitted as it is potentially disclosive

During the formal consultation period the outcomes for the 2014/2015 academic year were not available. The 2015 outcomes are displayed in the table above. The tables below provide contextualised data for both Ysgol Llanbedr and Ysgol Borthyn for the 2015 academic year;

Contextualised Data Foundation Phase Outcomes 2015						
School	ALN	FSM	EAL	Total in Cohort*		
Llanbedr	0	1	0	7		

that provide extensive area for the children to experience an abundance of healthy outdoor learning and development; If school closes we will be left with no alternative school that offers rural, faith based education through the medium of English

	Borthyn	6	1	2	10
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*Total includes pupils in cohort who are not ALN/FSM/EAL

Although in 2015 the outcomes at Ysgol Borthyn for the Foundation Phase were below the local and national average, 60% of the cohorts were pupils with Additional Learning Needs including 2 pupils who are statemented. A further 20% of the cohort were pupils with English as an additional language (EAL). In summary 80% of the cohort were pupils with ALN or EAL. No pupils at Ysgol Llanbedr had Additional Learning Needs and no pupils were EAL. The Free School Meals % at both schools for the assessed cohorts were similar.



Contextualised Data Key Stage 2 Outcomes 2015						
School	ALN	FSM	EAL	Total in Cohort*		
Llanbedr	n/a**	n/a	n/a	n/a		
Borthyn	9	2	5	24		

*Total includes pupils in cohort who are not ALN/FSM/EAL

**Data has been omitted as it has potential to be disclosive. Data has been provided to decision makers.

Ysgol Borthyn saw an improvement in attainment at Key Stage 2 from the last academic year although this was not above the local or national average. There were a total of 24 pupils in the assessed cohort, 9 of these pupils had additional learning needs equating to 37.5% of the overall cohort with a further 5 pupils having English as an additional language (EAL) equating to 20.8% of the overall cohort. Of the total cohort 8.3% were FSM. The cohort in Ysgol Llanbedr was small; the data relating to the cohort is potentially disclosive. The data has been made available to decision makers.

In January each year the categorisation of schools in Wales is published, the table below displays the categorisation for both Ysgol Llanbedr and Ysgol Borthyn. The previous categorisation is displayed for comparative purposes;

School- Jan '16	Standards Group	Improvement Capacity	Support Category
Llanbedr	3	С	Amber
Borthyn	3	В	Yellow
School Jan '15			
Llanbedr	3	В	Yellow
Borthyn	3	С	Amber

31.9 Impact on Community:

1h

Llanbedr as a community needs its school; small schools play an incredibly vital role in the small communities they operate in; the staff, pupils and everyone connected with Ysgol Llanbedr enrich the community far beyond the school gates; children need to attend school in their community; if ever a village had future needs for a school then Llanbedr DC would be that village; the school is at the heart of the community and it will demographics skew the of the community; Concerned about the detrimental effect that closing the school will have on our community. New families have recently moved to Llanbedr and many cite the presence of a village school as their reasoning for that choice; The School serves as an important meeting place for people within the village. Parents, family members and carers are able to meet and socialise at the school both formally and informally. The closure of the school would remove this important networking and social activity from the village; Children living in the village would lose sense of belonging to their community; It will be detrimental to the village if we have to move away to access an alternative good school; closing this school would be a great loss to the children, the village and also the wider community; Ysgol Llanbedr may be a small church school but it would be a huge loss to the community; The Llanbedr community will suffer as a result of this proposal. Ysgol Llanbedr brings great benefits to the community offering social interaction with the older people in the community inviting them to regular social events. DCC propose that links will be continued from the receiving school but as the majority of children and families have no link to Llanbedr this is unlikely to happen; It is our local school and takes part in many village events. With the school gone these events will become difficult to sustain; should remain an active part of the community: We feel it is important to have a young active presence such as a primary school within a rural The authority acknowledges that were school closures are proposed it will inevitably have some impact on the local community. The Code requires local authorities to produce a Community Impact Assessment to measure the impact and how the impact can be minimised or negated.

It is recognised by the authority that the school plays an important role in the wider community, should the proposal be implemented there would be scope to extend links with Ysgol Borthyn as the proposed receiving school and the Llanbedr community. The concerns of respondents that the scope for this may be undermined by the fact that the 'majority of children have no link to Llanbedr this is unlikely to happen' is acknowledged by the authority, however due to the proximity of Llanbedr to the town of Ruthin the authority would seek to assist the Governing Body and PTA of Ysgol Borthyn to foster links with the wider Llanbedr community.

The authority is aware that the school site is subject to a reverter and has not claimed that the release of the Ysgol Llanbedr DC site and building would result in a capital receipt which would be re-invested into the Modernising Education Programme. The authority does not believe that the content of the policy is misleading. In other instances where school buildings and sites have been subject to a reverter under Charity Commission Law, Denbighshire have worked with third parties, such as the Church in Wales Diocese to seek to retain the use of the building for the community, for example in Bryneglwys following the closure of the site and establishment of Ysgol Dyffryn Ial on a single site. Should the proposal be implemented the Council would facilitate discussions with the local community and the Diocese of St Asaph should they wish to seek to retain all or part of the building and/or site for community use.

community; Highly valued facility for community use and its loss would be detrimental to local residents; links with the village will deteriorate should pupils be transferred to Ysgol Borthyn; Loss of the school would have a deep impact on the life of this community; Public opinion-533 objections to the proposal

1i 24.5 Rural, English medium, Faith Provision:

I would like to praise the role of faith schools in our community both now and in the past- breadth and the essential values on offer; Faith is important to so many families; Ruthin and the surrounding areas actively speaking benefit from English professionals and business people moving to the area and many of them want an English medium education for their children. The closure of Ysgol Llanbedr may jeopardise this and many of them may choose to stay across the border in Cheshire; one of the only church schools in the area; There will not be enough capacity in English medium church in wales schools in Ruthin if Llanbedr closes; Ysgol Llanbedr is the only English medium, rural, faith school in the Ruthin area- I feel that I am being treated like a second class citizen in my own county for wishing to educate my children in a rural English medium school; however this choice is being taken away; There does not appear to be sufficient capacity in surrounding schools to provide places for Llanbedr pupils which are of similar or a better standard; takes no account of demand for English medium church in wales education in the Ruthin area; Ysgol Llanbedr is well placed to meet demand for non-Welsh medium education in the locality;English faith medium based education provision in the Ruthin area will drop from 196 places to 142, a fall of 28%. DCC own figures forecast that by 2020, pupil numbers will be 53 for Ysgol Llanbedr and 144 for Ysgol Borthyn, a total of 197- clear that there will be a need for as many places (Category 5 English medium) as removed by closing Llanbedr: The new school in Llanfair will not be able to accept pupils given that it will be a Category 2 school and not a The alternative school, Ysgol Borthyn, provides a faith based education. The authority recognises the importance of faith based provision within the wider education portfolio. Parents who wish for their child/children to attend a faith based English medium provision will be able to continue to do so. At the commencement of the Ruthin review in February 2013 24.8% of the overall capacity for the Ruthin area were faith places. If all proposals for the Ruthin area are implemented this is forecast to increase to 26.8%.

The authority acknowledges that there are a number of factors that determine where parents send their child/children. However, local authorities are unable to maintain all schools in the current financial climate especially where there are significant surplus places within the system. Should the proposal be implemented there will still be a mix of provision within the Ruthin area including rural, town, faith and language provision.

Ysgol Borthyn is also a Church in Wales primary school, this would provide pupils with continuity in faith based provision should the current proposal be implemented. In their inspection report Estyn commented that "daily acts of collective worship and close links with the local church provide pupils with valuable opportunities to reflect on spiritual and moral issues" and that "links with the local church enrich pupils' spiritual experiences". Furthermore that "the school's partnership with Llanfwrog Church helps pupils to make good progress with their spiritual development. There are weekly visits by the rector to assembly and classes, and pupils perform services in the church on religious festivals. These, plus school visits to places of worship, such as St Asaph Cathedral, support the religious education syllabus well." Should the current proposal be implemented there would be scope for Ysgol Borthyn to extend links with the local church. St Peters, in Llanbedr DC.

The Ruthin review has sought to ensure that a broad and balanced provision is maintained within the area to ensure parental choice. The alternative school provides an equivalent language and faith provision, additionally there are other English medium faith based places within the Ruthin area such as Ysgol Llanfair DC (Category 2). Should parents express a preference for a village/rural location there are sufficient places available within the Ruthin area

Category 5;

1i

I go to church and was greatly helped in my belief and outlook on life by going to a faith school. Faith provision in Ysgol Llanbedr is second to none. No suitable alternative in terms of faith provision has been offered

19.6 Consultation Process/Proposal:

I remain unconvinced of the validity of the entire consultation process thus far; CEO prejudiced the outcome of subsequent vote- the points made were clearly prejudicial; flawed and illadvised proposal will compromise the education of a generation of school children in and around this area: consultation document was unfairly skewed in favour of the alternative school; You have not listened to the public; It is my belief that DCC has failed to listen to the public on this issue; It would appear there have been no officer meetings or school visits with parents, governors or staff during this process: I have written 3 letters of protest with no detailed response from the Council; The decision has been predetermined from the start; reasons behind closure are completely unjustified and have not been thought thoroughly with the relevant consultation; consultation document shows a biased picture towards closure and little attention to the benefits of retaining the school. The consultation (document) includes flawed statements on potential savings an inaccurate criticism of current leadership at Ysgol Llanbedr; The decision to close Ysgol Llanbedr blatantly ignores volume the objections: from the local community received as part of the consultation; vendetta against church school; The school has been treated unfairly in the consultation with the reasons for closing the school still unclear. I believe council employees have acted unprofessionally in their presentation to the council cabinet members. They have chosen to omit facts about cost savings and they made remarks about

(English medium).

Due to the financial constraints placed on local authorities not all schools are sustainable especially in light of other issues such as surplus places within areas. The authority recognises the importance of faith education within the education portfolio and has recently worked in partnership with the Diocese for a change in status of a community school to a VC. Additionally the authority has invested in VC schools such as Ysgol Dyffryn Ial and to provide a new area school building in the Llanfair DC area.

The Council's Constitution permits the Chief Executive of the Council to attend all Cabinet meetings and speak on issues affecting his statutory responsibilities. Prior to the Cabinet vote Dr Mehmet exercised his right and addressed the Cabinet in order to provide his professional view regarding the proposal.

In accordance with the Council's Constitution, Cabinet Members must maintain objectivity in decision making. Members must make decisions on merit. Whilst they must have regard to the professional advice of officers and may properly take account of the views of others, it is their responsibility to decide what view to take and how to vote on the issue in question.

The authority is of the view that the discussion was very open and honest. All of the submissions made resulted in a thorough and robust debate on the proposal and I believe Cabinet Members were fully informed of the issues before making their decision.

The decision of the Cabinet was reached in a democratic manner and in accordance with the Council's Constitution.

The authority is satisfied that the publication requirements of the Code have been met. The issuing of a publication notice by letter is an administrative approach that the authority have chosen to undertake. There is no requirement within the Code to issue publication letters.

The date included for reference was an administrative error and whilst unfortunate does not form part of the statutory notice.

There is no requirement within the code for proposers to hold meetings, this is at the discretion of the proposer. No requests were made during the formal consultation period for meetings with the authority.

The authority strongly refutes the suggestion that the proposal is a 'vendetta against church schools'. The authority has invested in Ysgol Dyffryn Ial, changed the designation of Esgob Morgan and worked in partnership for the designation of a new area school as CiW.

federation that were unsubstantiated The authority consulted with the Diocese of St Asaph for 28 and false; flawed from the outset with days as per the requirement as set out in the Code prior to the outcome being agreed by DCC the decision to proceed to formal consultation. before consultation and a second agenda of reducing church schools The authority set out the reasons for not pursuing within the county; comments made by Federation and a change of legal status within the Formal the Cabinet Member responsible for Consultation Report and supporting Cabinet papers. Education at DCC and by the Chief of the local authority. Executive suggests a determination to close Ysgol Llanbedr come what may and regardless of viable alternatives; LA wrote to parents at Ysgol Llanbedr to announce the publication of the statutory notice to discontinue Ysaol Llanbedr. This letter was dated 9th of October which was some 18 days prior to the date of the decision by the Council. The date of the letter suggests that the LA had pre-determined its position on Ysgol Llanbedr; Process has been pre-determined and flawed from the beginning; No evidence has been presented by DCC to confirm that they have re considered matters since the decision in Cardiff 1k 1.6 Community and Welsh Language The authority acknowledges that school closure will **Impact Assessment:** inevitably impact upon a community and a community Do not feel a suitable and sufficient impact assessment was carried out as per the requirement Community and Welsh Language of the Code. It is recognised by the authority that the Impact Assessments have been carried school plays an important role in the community, should out as part of the consultation process; the proposal be implemented there would be scope to inadequate assessment of the potential extend links with Ysgol Borthyn and the Llanbedr DC impact of closure community. There is a separate village hall located within Llanbedr which is utilised for events in the village. The school does not have a hall facility however the astro-turf pitch is used by the wider community. The authority would be open to working with the Diocese and local community to retain use of the facility for the local community. 11 14.7 **Alternative Provision:** part of their response to the consultation Estyn Parents would not want to send their concluded that the proposal is likely to at least maintain children to Ysgol Borthyn; Plan to the current standards of education in the area based on transfer Llanbedr school children to the information and data provided within the consultation Borthyn School is not practical, Borthyn document. The authority included a range of data and is already overflowing and nursery statistical information within the consultation document classes are already being held in relating to outcomes and standards at Ysgol Llanbedr and corridors; Ysgol Borthyn could not hold Ysgol Borthyn. This included contextualised data at both Llanbedr pupils; Ysgol Borthyn does not Foundation Phase and Key Stage 2. Data for other schools have capacity for all children from in the area has also been included within the consultation Ysgol Llanbedr, based on application document. Tables relating to outcomes across the Ruthin numbers for the Reception and Nursery area and in individual schools at both the Foundation classes for 2014-15; Ysgol Borthyn does Phase and Key Stage 2 are provided in 2A. not have a safe pick up or drop off area; Llanbedr is a rural school, Borthyn Where cohorts are small, such as at Ysgol Llanbedr,

is not therefore it is not a 'like for like' alternative; when considering that the provision should be the 'same or better' I request clarification on what data has been used to state that Borthyn is 'as good' as Llanbedr- please can you clarify if core data has been analysed to see if Borthyn does have the same educational standards as Llanbedr?: the proposed nearest church school with its current pupil level would struggle with the influx of students from Ysgol Llanbedr; school has facilities that Ysaol Borthyn does not have such as the car park and also the all-weather pitch; Will have a detrimental effect on the children and Ysgol Llanbedr and Ysgol Borthyn. The intake of children will create strain on the teachers at Ysgol Borthyn who are already dedicating time to a significant number of children with additional learning needs; Ysgol Borthyn is not a viable alternative as if this were to happen the children would be moved from a substantive building to a mobile classroom, which was originally one of the reasons for the review; to reduce mobile classroom reliance; The children will be split up from their friends and the receiving school will be oversubscribed with little extra funding- unfair on teachers and existing pupils; Unlike Ysgol Borthyn, the facilities and space available at Ysgol Llanbedr; How can you consider sending children to a town school which does not have many of the facilities/qualities/level of contact with the church/already has a huge parking issue; The alternative options do not offer the level of care, childcare provision, location or community belief the children have in Llanbedr; Both the statistics and environment would dictate that there is no better similar experience available to our children in the area- no other school that currently meets the criteria- rural English faith based with wrap around care.

outcomes should be treated with caution. There have been no available Key Stage 2 outcomes at Ysgol Llanbedr for the last two academic years. Furthermore, Estyn stated that the proposer {DCC} had appropriately considered the impact of the proposal on pupil outcomes, provision and leadership and management. Estyn stated a useful range of information relating to performance outcomes.

Following a follow up visit in March 2015 Ysgol Borthyn has been removed from Estyn monitoring. Ysgol Borthyn has also appointed a permanent head teacher. As of January 2016 the national categorisation of schools in Wales has been revised, the table below displays the current situation at both Ysgol Llanbedr and Ysgol Borthyn (the January 2015 categories are included for comparative purposes);

School- Jan '16	Standards Group	Improvement Capacity	Support Category
Llanbedr	3	С	Amber
Borthyn	3	В	Yellow
School Jan			
'15			
Llanbedr	3	В	Yellow
Borthyn	3	С	Amber

Facilities

The authority has produced evidence relating to condition and suitability surveys at Ysgol Borthyn which indicate the school provides a good learning environment and is at least equivalent to the learning environment at Ysgol Llanbedr.

Estyn also found the learning environment at Ysgol Borthyn to be good following an inspection in 2014 stating "The well-maintained school building provides a clean and pleasant learning environment. There is plenty of space available on the school site for outdoor play and learning. Areas such as the vegetable garden, forest area and the secure play area for children in the Foundation Phase extend opportunities for learning well."

Ysgol Borthyn has a sufficient outdoor hardplay area which is utilised for outdoor activities year round. It is recognised that although this is not an all-weather pitch it would not limit pupils access to outdoor PE provision should the current proposal be implemented.

In relation to the overall condition and suitability of the buildings and facilities, the table below displays the ratings for both Ysgol Llanbedr and Ysgol Borthyn (EC Harris all wales surveys 2010);

	Venial Hamber and	D.	D
	rsgoi Lianbear	В	В
	Ysgol Llanbedr Ysgol Borthyn	Α	В

1m 12.3 Village Schools/Small Schools:

Very sad that the council determined to eradicate the carina and supportive environment that these village schools offer; why such a huge school is being proposed when all the available evidence points to the advantages for children educated in smaller community based primary schools; too many small schools are closing; how can 2 or 3 form entry primary schools be to the benefit of children; class sizes are small compared to other schools-receives a personal level of attention that wouldn't be available in a larger school; it is essential to preserve a strong network of good rural schools to reinforce our rural communities; small school offers opportunity to learn at their own pace; Experience in small village schoolappreciate the happiness, family, approach taken education compared to our peers from town schools; rural school; higher ratio of teacher to pupil attention: I believe small rural schools at the heart of and supporting their community are as much part of Welsh history and culture as the language and therefore need to be protected and nurtured; small schools are the heart of their community; essential element of the village community and the idea that size fits all in conglomerated town school misses the whole purpose of the traditional village sense of belonging and support; The equal opportunity and access to education for rural communities to a network of small rural schools will be lost. It is essential to preserve a strong rural network of schooling to reinforce complement and our rural communities; Parents in rural Welsh village schools choose small village schools for their values, ethos and sense of community. However good bigger Local authorities are unable to maintain all schools in the current financial climate especially where there are significant surplus places within the system. Should the proposal be implemented there will still be a balance of provision within the Ruthin area including rural, town, faith and language provision maintaining parental preference.

The authority has sought to ensure that as a consequence of the Ruthin review that a balance of provision remains. In context, the current pupils on roll at Ysgol Borthyn demonstrate that it is less than the standard one form entry and in the broader context of Denbighshire's key towns it is the second smallest town school.

It is the view of the authority that the provision at Ysgol Borthyn, in terms of care, guidance and well-being of pupils is at least equivalent to that of Ysgol Llanbedr. The most recent Estyn inspection of Ysgol Borthyn commented that Ysgol Borthyn provides a caring environment for pupils where each child is valued and supported. Ysgol Borthyn care, support and guidance was also judged as good. The pupil teacher ratio at Ysgol Borthyn was 15.4 for the last academic year.

The authority acknowledges that school closure will inevitably impact upon a community and a community impact assessment was carried out as per the requirement of the Code. It is recognised by the authority that the school plays an important role in the community, should the proposal be implemented there would be scope to extend links with Ysgol Borthyn and the Llanbedr DC community.

		schools are in town, they do not offer all	
		of the above!; The small class mixed	
		age teaching is a holistic approach	
		and enables children to learn at their	
		own pace which has instilled a love of	
		learning and a sense of ownership of	
		the children's own learning	
1n	0.8	Take issue with assertion that it would	The authority notes this view.
1	0.0	not be fair on the other children if Ysgol	The demany hores mis view.
		Llanbedr were to remain open	
10	1.6	Welsh Language:	Ysgol Llanbedr is a Category 5 schools and Welsh is taught
10	1.0	School encourages children to learn	
			as a second language. The proposal provides parents with
		the Welsh language; Although Ysgol	the option for English medium education for their children
		Llanbedr is a Category 5 English	with Welsh taught as a second language. This is similar to
		medium school, 100% of the children	the current position and pupil access. The current proposal
		are members of the Urdd and partake	provides access and maintains parental preference for
		in Urdd activities, therefore Ysgol	language medium.
		Llanbedr plays an important part in the	
		local area in successfully introducing	The national curriculum for the Foundation Phase includes
		and encouraging native English	Welsh Language Development (Welsh as a second
		speakers to the Welsh language. The	language). Pupils in the Foundation Phase should learn to
		closure of Ysgol Llanbedr would have a	use and communicate their needs in Welsh to the best of
		negative impact on the Welsh	their ability. Pupils should be encouraged to do so and
		Language and community	should be increasingly exposed to Welsh. At Key Stage 2
		Language and commonly	pupils should build on these skills. This is followed by all
			schools in Wales, such as Category 5, schools which teach
			Welsh as a second language. The data provided within the
			assessment is clear that no pupils speak Welsh fluently. 32
			pupils can speak Welsh but not fluently and 1 pupil cannot
			speak Welsh. This data was provided by the school.
			The impact assessment included outcomes at the end of
			Key Stage 2 Second Language Welsh assessment for Ysgol
			Borthyn with 100% of pupils gaining the expected
			outcomes. There is no data available for 2014 for Ysgol
			Llanbedr however in 2013 this was 100% and for Ysgol
			Borthyn in the same year this was 90%. Both were above
			the local and national average. Should the proposal be
			implemented pupils of Ysgol Llanbedr would receive an
			equivalent standard in respect of Welsh language
			provision.
			PIOTISIOII.
			Denbighshire County Council is committed to the Welsh
			Government's aspiration of delivering 'a sustained increase
			in both the number and percentage of people able to
			speak Welsh' and recognise the importance of bilingualism
			in the 21st century. DCC have adopted a long term
			aspiration that all children and young people in
			Denbighshire will leave full time education being
			competent and confident in using both Welsh and English.
			Outcome 5 of the Welsh in Education Strategic Plan aims to
			have 'more learners with higher skills in Welsh' including
			Welsh second language.
1p	23.7	Financial Savings:	Based on the current budget it has been estimated that
۱۲	20./	l	£126k would be retained centrally should the current
		financial gain; The Council do not own	proposal be implemented. Pupil led funding would follow

the land on which Ysgol Llanbedr is built and there will be no benefit to public funds from its sale following closure. It is suggested that the closure of Ysgol Llanbedr will save the Council £126k however the annual transport costs to take children to alternative schools further away will be greater than £24k per annum, thereby rapidly erasing initial savings and costing the taxpayer a substantial amount in the long run; Costs of decommissioning the school and site; in two years Llanbedr is likely to meet the Ruthin average for cost per pupil, I would be interested to know the costings of actually pursuing closure twice; the proposed saving of £104k is inaccurate, there is little reference to redundancy costs for staff at the school; DCC currently pay little towards school transport for Ysgol Llanbedr pupils but will incur a cost of £26k should the pupils be transferred to Ysgol Borthyn; Building is church owned and would not result in any capital for reinvestment elsewhere; as numbers continue to grow the cost per pupil will reduce and will actually be at the Ruthin average in two years; closure on short term economic terms is short sighted; There is no sound business case for the closure of the school on the basis of unfair costs per head/child. The proposal for Federation/VA status quite clearly removes these concerns.

pupils to an alternative provision. Additionally there would be an annual revenue saving of £4k with the removal of the mobile classroom. The transport costs that could be generated should the current proposal be implemented have been estimated at £26k. This would result in an overall net saving £104k.

The non-pupil led sum (£104k) would be reinvested within the Councils corporate plan to deliver the priority area of improving school buildings and facilities.

Should the projected pupil numbers be realised the cost per pupil would be as follows;

PLASC DATA ONLY PROJECTIONS	Est. Cost Per Pupil	No. of Pupils
2015/2016 (Actual)	£7,725	22 FT
2016/2017*	£6,293	32
2017/2018	£5,251	39
2018/2019	£4,819	44
2019/2020	£4,787	51
2020/2021	£4,594	53

*Please note these years relate to financial years not academic years ** These are estimated budget shares only. These do no account for other elements which may impact on the cost per pupil share such as ALN.

ADMISSION DATA UPDATED	Est. Cost Per Pupil	No. of Pupils
2015/2016 (Actual)	£7,725	22 FT
2016/2017*	£6,481	32
2017/2018	£5,532	36
2018/2019	£5,195	40
2019/2020	£4,751	45
2020/2021	£4,644	45

*Please note these years relate to financial years not academic years **These are estimated budget shares only. These do no account for other elements which may impact on the cost per pupil share such as ALN.

The current cost per pupil in Denbighshire (2015/2016) is £3,819. The cost per pupil at Ysgol Llanbedr will remain above the local average as it is a small school. Small schools inevitably have a higher cost per pupil than medium or larger sized schools. Should the proposal be implemented pupil led funding would 'follow' pupils to their new provision which would assist any receiving school.

Should Ysgol Llanbedr federate with another Church in Wales school the cost per pupil would remain unaffected. Federated schools maintain their individual budgets. Schools that are Federated within Denbighshire receive an

additional £3k per school within the delegated budget (total £6k for a two school Federation arrangement).

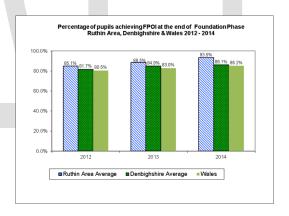
Local authorities have a statutory responsibility to review educational provision within their area to ensure that resource is directed in an effective and efficient way, with a focus on resources being directed toward the benefit of pupils and teaching and learning.

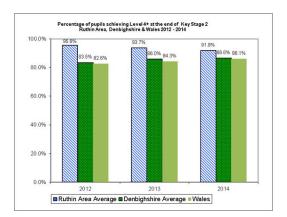
1q 3.2 **Educational Standards:**

The conclusion of the authority that educational attainment would at least be maintained is flawed; receiving school with poorer results- Ysgol Borthyn foundation level pupils achieved 53% and 58% outcomes in 2012/2013 compared to Ysgol Llanbedr achieving 83%; Educational standards at Ysgol Llanbedr are good and consistently better than averages within Denbighshire and Wales as a whole; Standards at the school (Ysgol Llanbedr) are excellent and have placed the school in the first quartile according to end of Foundation Phase data.

Estyn, in their response to the formal consultation, concluded that should the proposal be implemented the standards of education within the area would at least be maintained. It is the view of the authority that should the proposal be implemented and pupils transfer to Ysgol Borthyn, or another of the identified alternative provision, they would have access to at least an equivalent standard of provision.

Educational outcomes and attainment across the Ruthin area are good as a whole, the tables below display the Ruthin area average for the Foundation Phase and Key Stage 2 (this information was also contained within the formal consultation document);





The tables below displays the outcomes at the end of the Foundation Phase and Key Stage 2 in all schools identified in the consultation document, this includes the outcomes for the 2014/2015 academic year;

Foundation Phase- Outcome 5 and above

2010	2011	2012	2013	2014	2015
85.7%	87.5%	100%	83.3%	100%	100%
82.4%	77.3%	58.8%	53.8%	100%	70%
88.9%	90%	95.2%	100%	100%	100%
100%	94.7%	100%	100%	93.3%	75%
100%	90%	81.8%	90.9%	80%	100%
100%	100%	66.7%	83.3%	85.7%	70%
94.1%	86.7%	100%	100%	92.3%	100%
82.4%	79.8%	86.4%	84.9%	86.1%	86.4%
81.6%	82.7%	80.5%	83%	85.2%	86.8%
	85.7% 82.4% 88.9% 100% 100% 100% 94.1%	85.7% 87.5% 82.4% 77.3% 88.9% 90% 100% 94.7% 100% 90% 100% 100% 94.1% 86.7% 82.4% 79.8%	85.7% 87.5% 100% 82.4% 77.3% 58.8% 88.9% 90% 95.2% 100% 94.7% 100% 100% 90% 81.8% 100% 100% 66.7% 94.1% 86.7% 100% 82.4% 79.8% 86.4%	85.7% 87.5% 100% 83.3% 82.4% 77.3% 58.8% 53.8% 88.9% 90% 95.2% 100% 100% 94.7% 100% 100% 100% 90% 81.8% 90.9% 100% 100% 66.7% 83.3% 94.1% 86.7% 100% 100% 82.4% 79.8% 86.4% 84.9%	85.7% 87.5% 100% 83.3% 100% 82.4% 77.3% 58.8% 53.8% 100% 88.9% 90% 95.2% 100% 100% 100% 94.7% 100% 100% 93.3% 100% 90% 81.8% 90.9% 80% 100% 100% 66.7% 83.3% 85.7% 94.1% 86.7% 100% 100% 92.3% 82.4% 79.8% 86.4% 84.9% 86.1%

Key Stage 2 Level 4+									
2010 2011 2012 2013 2014 201									
Llanbedr	84.6%	100%	85.7%	100%	n/a	n/a*			
Borthyn	58.8%	78.6%	92.3%	93.3%	80%	83.3%			
Rhos Street	93.5%	93.3%	96.6%	92.6%	100%	100%			
Gellifor	92.9%	92.3%	100%	91.7%	100%	100%			
Bro Famau	91.7%	100%	94.4%	95.8%	100%	100%			
Rhewl	100%	100%	100%	100%	75%	90.9%			
Llanfair DC	88.9%	91.7%	100%	94.1%	93.3%	100%			
D'shire Av.	78.1%	82.3%	83.5%	86%	86.6%	87.9%			
Wales Av.	77%	80%	82.6%	84.3%	86.1%	87.7%			

^{*}Data has been omitted as it is potentially disclosive

During the formal consultation period the outcomes for the 2014/2015 academic year were not available. The 2015 outcomes are displayed in the table above. The tables below provide contextualised data for both Ysgol Llanbedr and Ysgol Borthyn for the 2015 academic year;

Contextualised Data Foundation Phase Outcomes 2015							
School	ALN	FSM	EAL	Total in Cohort*			
Llanbedr	0	1	0	7			
Borthyn	6	1	2	10			

^{*}Total includes pupils in cohort who are not ALN/FSM/EAL

Although in 2015 the outcomes at Ysgol Borthyn for the Foundation Phase were below the local and national average, 60% of the cohorts were pupils with Additional Learning Needs including 2 pupils who are statemented. A

further 20% of the cohort were pupils with English as an additional language (EAL). In summary 80% of the cohort were pupils with ALN or EAL. No pupils at Ysgol Llanbedr had Additional Learning Needs and no pupils were EAL. The Free School Meals % at both schools for the assessed cohorts were similar.

Contextualised Data Key Stage 2 Outcomes 2015							
School	ALN	FSM	EAL	Total in Cohort*			
Llanbedr	n/a**	n/a	n/a	n/a			
Borthyn	9	2	5	24			

*Total includes pupils in cohort who are not ALN/FSM/EAL
**Data has been omitted as it has potential to be disclosive. Data has been provided to decision makers.

Ysgol Borthyn saw an improvement in attainment at Key Stage 2 from the last academic year although this was not above the local or national average. There were a total of 24 pupils in the assessed cohort, 9 of these pupils had additional learning needs equating to 37.5% of the overall cohort with a further 5 pupils having English as an additional language (EAL) equating to 20.8% of the overall cohort. Of the total cohort 8.3% were FSM. The cohort in Ysgol Llanbedr was small; the data relating to the cohort is potentially disclosive. The data has been made available to decision makers.

In January each year the categorisation of schools in Wales is published, the table below displays the categorisation for both Ysgol Llanbedr and Ysgol Borthyn. The previous categorisation is displayed for comparative purposes;

School- Jan '16	Standards Group	Improvement Capacity	Support Category
Llanbedr	3	С	Amber
Borthyn	3	В	Yellow
School Jan '15			
Llanbedr	3	В	Yellow
Borthyn	3	С	Amber

9 Local Development Plan:

1r

LDP approved in June 2013 has plans for 70 additional houses in Llanbedr, also 11 new family homes have recently been given planning permission for the Llanbedr Hall area; In the LDP there are plans for an additional 70 new homes in the village, which is in addition to the 9 family homes recently granted planning permission at Llanbedr Hall. If

The Council calculate how many additional pupils would be generated should homes under the LDP be implemented using an agreed formula which is based on data gathered by Local Authorities. The primary school multiplier is 0.24 (no. of dwellings x 0.24). Should the 70 homes be built in the Llanbedr DC area this would generate an estimated 17 pupils as per the formula. The developments are expected to be phased with 20 homes identified to be built by 2020. This includes 5 homes in 2017, 5 homes in 2018, 5 homes in 2019 and 5 in 2020. This data

the school closed it is unlikely that the was contained within the Formal Consultation Report and larger scale new home developments community impact assessment. would happen as developers would find other locations with nearby schools There is no guarantee that all of these pupils would access to be more attractive to sell their the provision at Ysgol Llanbedr due to parental preference houses; additional housing planned in for language medium and other types of provision. As of Ysgol Llanbedr projected numbers May 2015 there were 37 pupils of primary school age living could be higher than anticipated; within the Llanbedr area. 12 pupils were attending Planning permission has been granted Category 5 English medium schools including Ysgol Borthyn, to build new houses in the village which Ysgol Gellifor, Rhos Street School and Ysgol Bro Famau. A would surely add to the numbers that further 12 pupils were accessing Welsh medium education would be likely to attend the school; and a further 2 pupils were accessing Category 2 dual the consultation document gives little stream provision. 11 pupils from the Llanbedr DC area were consideration to arowth in the Llanbedr attending Ysgol Llanbedr. area. This is a much sought after area which would encourage any housebuilder to quickly capitalise on profits rather than delay build until 2020 as suggested; Proposal pays insufficient regard to the growing demand for school places as a result of an birth rate and future increasina proposals for housing development in the locality There is no evidence to suggest that this would be the 4 **House Prices:** 1s Proposal will lower house prices if there case. The prime concern in school organisation proposals is no local school; I do not want my are to ensure the best educational provision for all pupils house to be devalued which would within the area. inevitably happen 1† 8.0 Impact on Local Economy: The authority notes the concerns regarding the impact on the local economy. However, the Council's policy clearly Denbighshire will be losing out again states "Any review of schools within an area will have to not just from council taxes (people not moving to the area) but also from take into consideration the impact and benefit a school or benefits that are brought to the local its facilities within the local community. The Community economy Impact Assessment will take into consideration both the community use of the school buildings and the wider impact the school has within the community. However, the overriding factor in any such review would be the effect on the standard of education and lifelong learning to be provided in the area." The authority notes this concern. However, there are a number of villages within Denbighshire, and wider, which do not have village schools but continue to have a thriving and engaged community. Should parents wish for their child/children to access a village school provision there are schools within the area with surplus places. The authority has acknowledged within the Community Impact Assessment that a school closure would inevitably impact on a community but the proposal overall will assist in safeguarding the standard of education in the area. 2.4 Concern Regarding Empty Building: The authority would work with the Diocese should the 1υ Concerned as to what would happen current proposal be implemented and the site was to to the building and grounds. If no-one become vacant or retained by the community in part or in took on responsibility for the building it whole.

2.4	might fall into dis-repair and become derelict and attract undesirable occupiers into our community; county do not own the land that the school currently sits on so to move children from a settled location, relocate teachers and then be left with a derelict piece of land which is not owned by the county seems ludicrous; DCC are throwing away a good school building **Astro-Turf Facility:* Concerns about what would happen to the all-weather 'astroturf' games pitch if the school were to close and who would be responsible for its management and how would it be funded; The facility is a community facility and is used by the local netball and football teams as well as individuals; The astro turf and car parking will be lost to the community-there is no way these can be transferred to the community as the school grounds are held in trust for educational use	-	future options fo	e Diocese of St Asaph to or the school site inclusive nity use.	
2.4	Concerns about what would happen to the all-weather 'astroturf' games pitch if the school were to close and who would be responsible for its management and how would it be funded; The facility is a community facility and is used by the local netball and football teams as well as individuals; The astro turf and car parking will be lost to the community-there is no way these can be transferred to the community as the school grounds are held in trust for	explore possible	future options fo	or the school site inclusive	
	_				
	educational use				
3.2	Travel to Alternative Schools: Children living in the village would have to travel longer distances to an alternative school; People of Llanbedr who may walk to school with their children would not be able to do so from Llanbedr into Ruthin for them to attend Ysgol Borthyn; DCC will incur an extra school transport cost of £26k per annum	Borthyn. Not all of these pupil would be travelling further distances, 4 pupils have home locations closer to Ysgol Borthyn therefore their journey times would be reduced. For all pupils journey times would be within the guidance as set out by the Welsh Government.			
		School	No. of Pupils	2 miles of	
				Ysgol Borthyn	
			<u> </u>	13	
				2	
		Llanfair	6	0	
		Total	36	15	
		Of the pupils currently attending Ysgol Llanbedr, 11 live within the Llanbedr area. The school is located 0.7 miles from the centre of the village, there are no pedestrian walkways leading from the village to the school. The transport costs would be managed within existing resources and have been taken into account as part of			
	5.2	Children living in the village would have to travel longer distances to an alternative school; People of Llanbedr who may walk to school with their children would not be able to do so from Llanbedr into Ruthin for them to attend Ysgol Borthyn; DCC will incur an extra school transport cost of £26k per	Children living in the village would have to travel longer distances to an alternative school; People of Llanbedr who may walk to school with their children would not be able to do so from Llanbedr into Ruthin for them to attend Ysgol Borthyn; DCC will incur an extra school transport cost of £26k per annum The table below locations of pupi Ysgol Llanbedr educational proving Llanbedr Llanfair Total Of the pupils cu within the Llanbefrom the centre walkways leading. The transport coresources and him to travel longer distances to an alternative school; People of Llanbedr distances, 4 pup Borthyn therefore all pupils journey out by the Welsh. The table below locations of pupi Ysgol Llanbedr educational proving the pupils of the pupils of the transport coresources and him the transport coresources and him the pupils of the pupils of the transport coresources and him the pupils of th	Children living in the village would have to travel longer distances to an alternative school; People of Llanbedr who may walk to school with their children would not be able to do so from Llanbedr into Ruthin for them to attend Ysgol Borthyn; DCC will incur an extra school transport cost of £26k per annum The table below displays informal locations of pupils (full and part ting Ysgol Llanbedr and the proeducational provision; School No. of Pupils Borthyn 16 Llanbedr 14 Llanfair 6 Total 36 Of the pupils currently attending within the Llanbedr area. The school transport costs would be eligible for home to sorthyn. Not all of these pupil within the leighble for home to sorthyn. Not all of these pupil within these pupils have home Borthyn therefore their journey time all pupils journey times would be out by the Welsh Government. The table below displays informate locations of pupils (full and part ting Ysgol Llanbedr and the proeducational provision; School No. of Pupils Borthyn 16 Llanbedr 14 Llanfair 6 Total 36 Total 36 The transport costs would be sorthyn therefore their journey time would be vount by the Welsh Government.	

1x	1.6	Expansion of site: There is room for expansion as the numbers in Ysgol Llanbedr are continually growing; lends itself well to future development (unlike Ysgol Borthyn)	The option to expand and improve facilities at Ysgol Llanbedr has been explored by the authority and a feasibility study was undertaken in 2013. The advantages and disadvantages of this option are listed within the formal consultation document. It is the view of the authority that this option would not meet the key drivers of the review. The feasibility study for Ysgol Borthyn highlighted options for future expansion, should the need arise.
1y	1.6	Glasdir- New Schools: Should the proposed new town school go ahead in Ruthin, this is likely to be built close to Ysgol Borthyn and the effect on my children's education is not a sacrifice I am willing to make; The development of a new community school will undoubtedly have an impact on the school roll at Ysgol Borthyn, a short distance down to the road. This must be fully considered prior to any decision on the outcome of the wider Ruthin primary review	The new school buildings do not introduce a new provision into the town of Ruthin but intend to provide new facilities for Ysgol Pen Barras and Rhos Street School. It is the view of the authority that this will not impact adversely on Ysgol Borthyn. Cabinet have stated that Ysgol Borthyn should be retained (Cabinet- June 2013) to continue to provide an English medium faith based provision (Church in Wales) for the town of Ruthin and surrounding areas. This ensures that parental preference with a mix of linguistic, faith and secular provision remains within the town.
1z	0.8	I would like to request clarification that my salary will be guaranteed up to and including the proposed date of closure of 31st of August 2016.	Any school re-organisation process could result in staff redundancy. However the council would actively seek redeployment as a preferred option for staff. In previous cases of school closures within Denbighshire redundancies have been minimal with the majority of staff redeployed. Should the proposal be implemented all staff would be offered 1-2-1 meetings with a HR officer to discuss options such as re-deployment, their well-being and to offer support and advice appropriate to the needs of the individual members of staff. Where redundancy occurs the specific details of individual circumstances would be fully discussed with staff members. All members of staff have been offered support by HR and a member of the HR team has visited the staffing body during the consultation period.

Appendix Five Template Responses

Ref.	%	Issue Raised	LA Response
TI	78.4	Public opinion- 533 objections to the proposal to close (response to formal consultation)	All responses were considered by Cabinet members. Decision makers were provided with hardcopies of all responses received therefore the information was available to the decision makers {Cabinet members}. The issues raised by respondents were summarised in the formal consultation report.
T2	28.2	Ysgol Llanbedr is the only English medium rural faith school in the area	The proposed alternative school, Ysgol Borthyn, offers a faith based (Church in Wales) English medium primary provision. Other alternative schools in the area provide a mix of faith based, town and village based provision. The possible alternative schools were contained within the consultation document.
			The authority acknowledges that there are a number of factors that determine where parents send their child/children. However, local authorities are unable to maintain all schools in the current financial climate especially where there are significant surplus places within the system. Should the proposal be implemented there will still be a mix of provision within the Ruthin area including

rural, town, faith and language provision. The Ruthin review has sought to ensure that a broad provision is maintained within the area to ensure parental choice. The alternative school provides an equivalent language and faith provision, additionally there are other English medium faith based places within the Ruthin area such as Ysgol Llanfair DC (Category 2). Should parents express a preference for a village/rural location there are sufficient places available within the Ruthin area (English medium). T3 74.4 Within the formal consultation document the authority Pupil numbers at the school are contained two sets of pupil projection data, the first set of increasing and there's planning for 70 data contained only actual pupil numbers as of the homes very near the school which will January PLASC 2015. These figures provided averages for increase demand for places the nursery, reception and Year 1 intake for consequent Llanbedr. Therefore the village should years. The second set of data updated the pupil keep its school. projections to include the admission data for both nursery and reception for September 2016. numbers are expected continue to grow at Ysgol Llanbedr The pupil projections provided within the consultation already with several children document demonstrate a range of figures from 197 based expressing interest for nursery places in on the PLASC only data and 155 with the updated 2016/17 and 2017/18. admissions information. The capacity of the two schools would be 219 full time places, which would result in surplus Growing despite threat of closure for 3 places in Category 5 English medium faith schools would years. Strong demand despite the ranging from 22 to 64. threat of closure. Pupil forecasts are also compared against live birth data for the area (included within the consultation document) which demonstrates that the live birth rate has been static within the area for a number of years suggesting that the overall quantum of pupils within the area will not increase substantially. As of January 2016 there are 3 applications for the Reception intake for Ysgol Llanbedr and 9 for Ysgol Borthyn. There are currently 4 pupils in the Nursery at Ysgol Llanbedr and 15 at Ysgol Borthyn. It is the view of the authority that although there will be an overall increase in pupil numbers at Ysgol Llanbedr, surplus places will remain at both schools. Current and future pupils can be accommodated within existing class structures. At the outset of the Ruthin review the authority undertook a feasibility study of all school sites. This study demonstrated that should demand necessitate there is scope for a small extension at Ysgol Borthyn. 22.9% of all faith based places (71 places) are currently surplus, a further 133 places within the area which provide English medium category 5 provision are surplus equating to 26.7%. Overall there are 204 surplus places equating to 25.3% of the overall capacity of English medium and dual

stream category 2 schools in the Ruthin area.

If no further school organisation proposals implemented within the Ruthin area there would be a surplus capacity ranging from 21.8% (PLASC only forecast) to 28.4% (admissions update forecast) in 2020. If all proposals as part of the Ruthin review are implemented surplus capacity would range from 9.6% (PLASC only) to 17.2% (admissions update forecast). The Council calculate how many additional pupils would be generated should homes under the LDP be implemented using an agreed formula which is based on data gathered by Local Authorities. The primary school multiplier is 0.24 (no. of dwellings x 0.24). Should the 70 homes be built in the Llanbedr DC area this would generate an estimated 17 pupils as per the formula. The developments are expected to be phased with 20 homes identified to be built by 2020. This includes 5 homes in 2017, 5 homes in 2018, 5 homes in 2019 and 5 in 2020. There is no guarantee that all of these pupils would access the provision at Ysgol Llanbedr due to parental preference for language medium and other types of provision. As of May 2015 there were 37 pupils of primary school age living within the Llanbedr area. 12 pupils were attending Category 5 English medium (non-faith) schools including Ysgol Borthyn, Ysgol Gellifor, Rhos Street School and Ysgol Bro Famau. A further 12 pupils were accessing Welsh medium education and a further 2 pupils were accessing Category 2 provision. 11 pupils from Llanbedr DC were attending Ysgol Llanbedr. T4 57.4 People don't choose to live in the Local authorities are unable to maintain all schools in the country to send their children to large current financial climate especially where there are significant surplus places within the system. Should the urban primary schools. Village schools proposal be implemented there will still be a balance of an important part of the provision within the Ruthin area including rural, town, faith community in rural areas. The Ruthin and language provision maintaining parental preference. area is a rural area and the village schools in the Ruthin area are all The authority has sought to ensure that as a consequence delivering a great education to the of the Ruthin review that a balance of provision remains. In children lucky enough to go to them. context, the current pupils on roll at Ysgol Borthyn demonstrate that it is less than the standard one form entry Wales is a rural county therefore rural and in the broader context of Denbighshire's key towns it is schools should be supported. Viable the second smallest town school. rural school providing great education to the children of Llanbedr and wider area. Loss of a vital community asset. The equal opportunity and access to education for rural communities to a network of small rural schools will be lost. It is essential to preserve a strong rural network of schooling to reinforce complement and

		communities. DCC prides itself on being a council close to the							
		community. By closing Ysgol Llanbedr DC it will take the heart and future out of the community.							
T5	45.8	Ysgol Llanbedr is a good school with happy children receiving a great education and getting super results. The children are currently very well educated at the school, their results are very good. The children do very well academically; they leave the school confident, with a positive attitude to learning and ready for high school. We should be celebrating out successful schools, there's few of them, rather than trying to close them. Successful school with happy high	The author Ysgol Llank of Estyn, the pupils wor standard proposal be The tables Foundation in the con- for the 2014	pedr. It is at shoul uld hav of educe impler below con Phase sultation 4/2015 a	the viet d the cu e acce cational nented. displays t and Key docum cademi	w of the urrent pr ess to c provision the outce stage: ent, this c year;	e authori coposal k at least on shou comes a 2 in all s s include	ty, and to be imple an equilibrium the enchools ices the output to the enchools ices the enchool	the view emented juivalent current d of the dentified
		achieving pupils. The school has always	Fo	undatio	n Phase-	Outcor	ne 5 and	dabove	
		had a nurturing and community		2010	2011	2012	2013	2014	2015
		forming culture, where children have	Llanbedr	85.7%	87.5%	100%	83.3%	100%	100%
		been given and are still given a good	Borthyn	82.4%	77.3%	58.8% 95.2%	53.8%	100%	70%
		deal of adult attention and encouragement. Sending Llanbedr	Rhos Street	88.9%	90%		100%	100%	100%
		pupils to Ruthin schools will inevitably	Gellifor	100%	94.7%	100%	100%	93.3%	75%
		increase class sizes and reduce the ratio of adult to child.	Bro Famau	100%	90%	81.8%	90.9%	80%	100%
		Larger class sizes will mean some	Rhewl	100%	100%	66.7%	83.3%	85.7%	70%
		children's education and personal development will suffer. Children feel	Llanfair DC	94.1%	86.7%	100%	100%	92.3%	100%
		safe in an environment that is familiar.	D'shire Av.	82.4%	79.8%	86.4%	84.9%	86.1%	86.4%
			Wales Av.	81.6%	82.7%	80.5%	83%	85.2%	86.8%
					V C1	01			
				2010		ge 2 Lev		2014	2015
			Llanbedr	2010 84.6%	2011 100%	2012 85.7%	2013 100%	2014 n/a	2015 n/a*
			Borthyn	58.8%	78.6%	92.3%	93.3%	80%	83.3%
			Rhos	93.5%	93.3%	96.6%	92.6%	100%	100%
			Street	, 5.5,5	, 5.5,5	, 3.0,5	, 2.0,0	1.0070	
			Gellifor	92.9%	92.3%	100%	91.7%	100%	100%
			Bro Famau	91.7%	100%	94.4%	95.8%	100%	100%
			Rhewl	100%	100%	100%	100%	75%	90.9%
			Llanfair DC	88.9%	91.7%	100%	94.1%	93.3%	100%
			D'shire Av.	78.1%	82.3%	83.5%	86%	86.6%	87.9%

Wales	77%	80%	82.6%	84.3%	86.1%	87.7%
Av.						

^{*}Data has been omitted as it is potentially disclosive

During the formal consultation period the outcomes for the 2014/2015 academic year were not available. The 2015 outcomes are displayed in the table above. The tables below provide contextualised data for both Ysgol Llanbedr and Ysgol Borthyn for the 2015 academic year;

Contextualised Data Foundation Phase Outcomes 2015							
School	ALN	FSM	EAL	Total in Cohort*			
Llanbedr	0	1	0	7			
Borthyn	6	1	2	10			

^{*}Total includes pupils in cohort who are not ALN/FSM/EAL

Although in 2015 the outcomes at Ysgol Borthyn for the Foundation Phase were below the local and national average, 60% of the cohorts were pupils with Additional Learning Needs including 2 pupils who are statemented. A further 20% of the cohort were pupils with English as an additional language (EAL). In summary 80% of the cohort were pupils with ALN or EAL. No pupils at Ysgol Llanbedr had Additional Learning Needs and no pupils were EAL. The Free School Meals % at both schools for the assessed cohorts were similar.

Contextualised Data Key Stage 2 Outcomes 2015					
School	ALN	FSM	EAL	Total in	
				Cohort*	
Llanbedr	n/a**	n/a	n/a	n/a	
Borthyn	9	2	5	24	

^{*}Total includes pupils in cohort who are not ALN/FSM/EAL

Ysgol Borthyn saw an improvement in attainment at Key Stage 2 from the last academic year although this was not above the local or national average. There were a total of 24 pupils in the assessed cohort, 9 of these pupils had additional learning needs equating to 37.5% of the overall cohort with a further 5 pupils having English as an additional language (EAL) equating to 20.8% of the overall cohort. Of the total cohort 8.3% were FSM. The cohort in Ysgol Llanbedr was small; the data relating to the cohort is potentially disclosive. The data has been made available to decision makers.

In January each year the categorisation of schools in Wales is published, the table below displays the

^{**}Data has been omitted as it has potential to be disclosive. Data has been provided to decision makers.

categorisation for both Ysgol Llanbedr and Ysgol Borthyn.
The previous categorisation is displayed for comparative
purposes;

School- Jan '16	Standards Group	Improvement Capacity	Support Category
Llanbedr	3	С	Amber
Borthyn	3	В	Yellow
School Jan			
'15			
Llanbedr	3	В	Yellow
Borthyn	3	С	Amber

Although class sizes may be smaller due to the overall pupil numbers within a small school there is often a requirement for pupils to be taught in mixed age range classes. Although mixed year groups are a commonality such as Nursery & Reception, Year 1 & 2 and so on these are within a reduced age range than say an entire key stage. Currently in Ysgol Llanbedr pupils are taught in two classes, a foundation phase class and a key stage 2 class.

With a wider age range, and wider ability range within this group, there are challenges in terms of teacher and class planning. There is also less opportunity for staff to specialise and for an effective middle and senior leadership team. Larger schools, such as Ysgol Borthyn, allow pupils access to a broader compliment of teaching staff offering expertise in a number of curriculum areas.

Pupil numbers are growing and the cost per pupil will be at the Ruthin average in a couple of years.

T6

34.7

Based on the current budget it has estimated that £126k would be retained centrally should the current proposal be implemented. Pupil led funding would follow pupils to an alternative provision. Additionally there would be an annual revenue saving of £4k with the removal of the mobile classroom. The transport costs that could be generated should the current proposal be implemented have been estimated at £26k. This would result in an overall net saving £104k.

The non-pupil led sum (£104k) would be reinvested within the Councils corporate plan to deliver the priority area of improving school buildings and facilities.

Should the projected pupil numbers be realised the cost per pupil would be as follows;

PLASC DATA ONLY PROJECTIONS	Est. Cost Per Pupil	No. of Pupils
2015/2016 (Actual)	£7,725	22 FT
2016/2017*	£6,293	32
2017/2018	£5,251	39
2018/2019	£4.819	44

2019/2020	£4,787	51
2020/2021	£4,594	53

^{*}Please note these years relate to financial years not academic years ** These are estimated budget shares only. These do no account for other elements which may impact on the cost per pupil share such as ALN.

ADMISSION DATA UPDATED	Est. Cost Per Pupil	No. of Pupils
2015/2016 (Actual)	£7,725	22 FT
2016/2017*	£6,481	32
2017/2018	£5,532	36
2018/2019	£5,195	40
2019/2020	£4,751	45
2020/2021	£4,644	45

^{*}Please note these years relate to financial years not academic years **These are estimated budget shares only. These do no account for other elements which may impact on the cost per pupil share such as ALN.

Should Ysgol Llanbedr federate with another Church in Wales School the cost per pupil would remain unaffected as the schools would retain their individual budgets. Schools that are Federated within Denbighshire receive an additional £3k per school within the delegated budget (total £6k for a two school Federation arrangement).

Local authorities have a statutory responsibility to review educational provision within their area to ensure that resource is directed in an effective and efficient way, with a focus on resources being directed toward the benefit of pupils and teaching and learning.

The authority included an assessment of alternative options within the consultation document. The advantages and disadvantages of each option and an assessment against the key drivers for the review were also included.

The Diocese of St Asaph and the Governing Body of Ysgol Llanbedr suggested Federation and a change of legal status from VC to VA as an alternative to the proposed closure. Proposed closure formed the focus of the consultation conducted by the local authority however the Diocese and Governing Body developed their proposal to federate with another Church in Wales primary school. A case for Federation was put forward by both parties, the authority provided a response within the formal consultation report and provided a further paper in addition for decision makers. The formal consultation report and paper addressing federation can be found here.

The consultation was conducted regarding the following proposal "Proposal to close Ysgol Llanbedr DC as of the 31st of August 2016 with existing pupils transferring to Ysgol

T7 40.8

The proposal for Ysgol Llanbedr to federate with Ysgol Trefnant, Church in Wales school, and to change status to Voluntary Aided is supported by the Governing bodies from both schools, the Diocese of St Asaph and the wider community. Both of these changes will reduce costs for DCC and maintain schools in the village communities.

Ysgol Llanbedr is sustainable in its own right, however there is also a sensible proposal on the table to secure the future of the school and reduce the cost to the council. It makes good business sense to progress the VA status and federation with Ysgol Trefnant rather than close the school.

It is unclear on what grounds this has been dismissed by DCC if they have

		indeed considered and discussed it. It should certainly have been taken to public consultation.	Borthyn, Ruthin subject to parental preference". The formal consultation makes it explicit that the proposal is in relation to closure. Federation and a change of legal status was an option developed by the Governing Body and the Diocese of St Asaph and this was submitted as a response to the formal consultation. The Governing Body and Diocese requested that the option to Federate and change in status was considered by Cabinet before any decision was progressed regarding the current proposal {closure}. There is no requirement under the School Organisation Code for local authorities to consult on more than one option in relation to school organisation proposals. Should a proposer wish to consult on more than one option they can do so however it is not a requirement for alternative options to form part of the consultation process.
Т8	4.5	Instead of pursuing closure of this successful school the council should focus efforts on new schools for Pen Barras and Rhos St if the parents want it.	School organisation proposals do not impact on the capacity to undertake capital projects.
Т9	15.9	There is not capacity at Ysgol Borthyn, capacity 142, for all the pupils from Ysgol Llanbedr. Using projected pupil numbers for both schools the combined number of pupils will always be greater than 142, the capacity at Ysgol Borthyn. There is not enough space at Borthyn, so the council would need to invest in more mobile classrooms for the pupils there. Not only does this penalise the children at Llanbedr it also penalises the children currently at Ysgol Borthyn.	The authority has acknowledged there will be an increase in pupil numbers, however Ysgol Llanbedr will remain a small school. It is unlikely that the school will reduce surplus places to within 10% in the near future. There are currently 32 full time pupils at Ysgol Llanbedr and 4 part time pupils. Assuming all part time pupils transition to Reception in 2016 there would be 36 full time pupils at Ysgol Llanbedr. The capacity of Ysgol Llanbedr will increase to 77 full time places as of September 2016 which would result in a surplus capacity of 41 places equating to 53.2% of the overall capacity. The pupil projections provided within the consultation document demonstrate a range of figures from 197 based on the PLASC only data and 155 with the updated admissions information. The capacity of the two schools would be 219 which would result in surplus places in Category 5 English medium faith schools would range from 22 to 64. 22.9% of all faith based places (71 places) are currently surplus, a further 133 places within the area which provide English medium category 5 provision are surplus equating to 26.7%. Overall there are 204 surplus places equating to 25.3% of the overall capacity of English medium and dual stream category 2 schools in the Ruthin area. If no further school organisation proposals were implemented within the Ruthin area there would be a surplus capacity ranging from 21.8% (PLASC only forecast) to 28.4% (admissions update forecast) in 2020. If all proposals as part of the Ruthin review are implemented surplus capacity would range from 9.6% (PLASC only) to 17.2% (admissions update forecast).

Tio	10.0		As part of the Ruthin area review the authority has sought a balance of provision. At the outset of the Ruthin Review in February 2013 24.8% of primary places in the Ruthin area were Church in Wales provision. If all proposals for the Ruthin area are implemented this is forecast to increase to 26.8%.
T10	13.9	There is clear demand for English medium faith education in the Ruthin area based on pupil numbers and pupil projections for Ysgol Llanbedr and Borthyn. Ysgol Borthyn cannot provide sufficient places for the demand.	At the commencement of the Ruthin review in February 2013 24.8% of the overall capacity for the Ruthin area were faith places. If all proposals for the Ruthin area are implemented this is forecast to increase to 26.8%. There is capacity within Ysgol Borthyn (as per the capacity assessment) for a further 23 full time pupils places. Should it be required this space could be utilised within the school.
T11	37.8	Ysgol Llanbedr has the associated Munchkins childcare. This childcare is the only one in the Ruthin area to accept children from 8am-6pm, 5 days a week, 50 weeks a year as standard. Not only is the offering unique, it is also one of the most affordable childcare facilities in the Ruthin area. Munchkins is used by children from every school in the area during the year but it is solely reliant on Ysgol Llanbedr, as it cannot exist anywhere else. The affordable wrap around care and holiday club is brilliant for working people. No equivalent at the proposed transfer school (Ysgol Borthyn) in terms of breakfast club, after school care, care for siblings from aged 2 years and holiday club out of term time. Whilst a school should not be kept open just because of wrap around care, there is so much more to Ysgol Llanbedr than the wrap around care.	The authority notes concerns of objectors that 'Munchkins@Llanbedr' may not be viable without the school remaining open. However the authority will work with the provider regarding future provision should the current proposal be implemented. Other schools in the area provide wrap-around-care, including the proposed receiving school Ysgol Borthyn. Ysgol Borthyn offers 'Borthyn Bunnies' playgroup for pupils aged two and a half years and over for morning and afternoon sessions. Other schools within the area also offer similar wrap-around-care provision, breakfast clubs and after school clubs. There is also a significant surplus of childcare places within the Ruthin area (English medium). Although the authority recognises the importance to parents of wrap-around-care it is important to note that this is not a statutory provision. Additionally, the Denbighshire County Council childcare sufficiency report (2014) noted that there were a total of 354 childcare places available in the Ruthin area. There were 258 children of 0-3 years of age in 2014 with 50% of childcare vacancies empty for this age range not taking into account 118 spaces within full day care private provision. The full day care provision in Ruthin has a daily capacity of 57% of the numbers it could cater for suggesting that there is more than adequate childcare options and places available within the area. Other full day child care is available in the Ruthin area. The report can be found here.
T12	22.8	There is nothing new in this consultation to close Ysgol Llanbedr, compared to the last one. This consultation uses the same arguments that the education minister found to be seriously flawed last time. No evidence presented by DCC to confirm that they have reconsidered matters since the	Following the decision by the Minister in January 2015 the authority reconsidered the proposal in the context of the current situation against the key drivers of the review. A number of issues remained including surplus places both at Ysgol Llanbedr and the wider area. The authority considered other options such as retaining the status quo, federation, change of legal status and closure. These options alongside the advantages and disadvantages

		decision from Cardiff.	were provided in the consultation document.
		The speed at which the council came after Ysgol Llanbedr in February 2015, less than two weeks after the news from Cardiff that the school was to stay open, was just spiteful. There is no sensible reason why the council had to take this action so quickly other than either because its scared pupil numbers would grow so quickly at the school that it wouldn't be able to close the school.	The decision to commence formal consultation was made by Cabinet in June 2015, approximately 4 months after the decision of the Minister. It is the view of the authority that it has met the consultative and publication requirements as set out in the Code.
Т13	16.8	The council estimate they will save £126k by closing Ysgol Llanbedr. It is more realistic to expect the actual saving to be zero. Costs savings of £126k minimal compared to the actual costs expended in defending the schools position and refuting the claims of DCC as to why the school should close. The costs involved in the first proposal through to Cardiff were not insubstantial and the proposal will now need to be referred a second time. The lead member for education has said several times that Ysgol Llanbedr does not need to be closed to progress with the new schools for Rhos St, Pen Barras, Llanfair or Carreg Emlyn. Therefore why continue to a second consultation to close the school, the savings from closing the school would be tiny. Small financial gain.	The saving within the delegated school budget would be £126k. Less the additional transport costs of £26k which could be incurred should the proposal be implemented. A further revenue saving would also be realised should the mobile accommodation be removed of £4k per annum. This would result in an overall saving of £104k. Furthermore the proposal would lead to a more equitable disruption of funding within the Ruthin area between mainstream schools. Although some reduction in cost per pupil will be realised at Ysgol Llanbedr this would not be in line with the Ruthin average and would not achieve the same economies of scale as the proposal to close. Local authorities have a statutory responsibility to review educational provision within their area to ensure that resource is directed in an effective and efficient way, with a focus on resources being directed toward the benefit of pupils and teaching and learning. Good strategic planning of educational provision allows for resource to be re-directed to support the provision of new facilities.
T14	10.2	MET officers stating that Ysgol Llanbedr is, and always will be, a small school in Cabinet on 27 th of October was meant to show that the school is not sustainable. However there are 18 small schools in Denbighshire, as the definition is less than 100 pupils.	School organisation proposals are considered within the context of the area and a number of factors are taken into account such as proximity to general areas of population.
T15	8.3	Consultation with parents, staff and the community has been appalling by DCC with numerous incidences of information presented in the press in advance of any formal notifications or discussions. I have received no contact from DCC (community)	The authority is satisfied that it has met the statutory consultative and publication requirements of the School Organisation Code.
T16	11.4	Parental choice of existing parents and those future parents within the community. Choice will be eroded by the closure of Ysgol Llanbedr and other	The Ruthin review has sought to ensure that a broad provision is maintained within the area to ensure parental choice. The alternative school provides an equivalent language and faith provision, additionally there are other

		schools targeted by the Review provisions.	English medium faith based places within the Ruthin area such as Ysgol Llanfair DC (Category 2). Should parents express a preference for a village/rural location there are sufficient places available within the Ruthin area (English medium). Due to the financial constraints placed on local authorities not all schools are sustainable especially in light of other issues such as surplus places within areas. The alternative school, Ysgol Borthyn, provides a faith based education. The authority recognises the importance of faith based provision within education. Parents who wish for their child/children to attend a faith based English medium provision will be able to continue to do so.
T17	5.4	Whilst the council tries to find evidence that small schools do not perform as well as larger schools, both Estyn and Ofsted have issued reports that demonstrate that small schools achieve at least as well as larger schools. Suggesting that the pupils at Ysgol Llanbedr will be better off in a larger school is wrong. Describing Ysgol Llanbedr as a small school is right, as there are and always will be less than 100 pupils. However it is wrong to state this is unsustainable. Ysgol Llanbedr is very viable and sustainable.	Small schools, such as Ysgol Llanbedr, face greater challenges than larger schools in terms of curriculum delivery. Smaller schools are required to teach in classes spanning numerous age ranges. Usually in schools with less than 50 pupils will be taught within their appropriate key stage, as is the case currently with Ysgol Llanbedr which has two classes, one for the Foundation Phase and one for Key Stage 2 pupils. This presents challenges for teachers who are required to plan for a larger age range and abilities.
T18	4	The impact on the well-being of the children has been completely overlooked by the council, such is the lack of attention to detail that the children's document had to be rewritten half way through the consultation as it was found to be misleading. Surely the children are the most important people in this consultation? Why did the council go to the effort of carrying out a children's consultation to then pay no notice to it in the consultation report? Stop penalising the pupils, staff and families of those associated with Ysgol Llanbedr.	The authority has made adequate arrangements to ensure that the best interests of learners are ensured during this process. This has included producing a children and young people's consultation document- to which numerous pupils have supplied a response. The authority, in conjunction with the Governing Body of Ysgol Llanbedr, facilitated a consultation session for the pupils of Ysgol Llanbedr which allowed them to put forward their views regarding the proposal. The Council produced a report for decision makers and consultees summarising the views of children and young people that were collected during the consultation period. Additionally the authority produced a formal consultation report specifically for children and young people. This was shared in draft with the school for comment prior to the publication of the report represented the views of the pupils. The views contained within the report were considered alongside all other views contained within the report. Prior to the commencement of the consultation in June 2015 the authority contacted the school regarding

arrangements for pupils during the consultation period. It was stated that should staff at the school or parents/carers become aware of any issues resulting in pupils requiring additional support this could be provided by contacting the relevant support officers within the school improvement team. Neither the school nor individual families have approached the authority with any concern to date. Should the proposal be formally published this support would continue.